1	IN THE SUPERIOR COURT OF THE STATE OF CALIFORNIA					
2	COUNTY OF SONOMA					
3	BEFORE THE HONORABLE ELLIOT LEE DAUM, JUDGE					
4	DEPARTMENT 16					
5						
6	BROOKTRAILS TOWNSHIP COMMUNITY SERVICES)					
7	DISTRICT, a Public Agency,)					
8	PLAINTIFF,)					
9	vs.)) No. SCV-253175					
10	CITY OF WILLITS, a General Law City;) and DOES 1 through 100, inclusive					
11	DEFENDANT.)					
12	/					
13						
14						
15	VOLUME VI					
16	PAGES 846-1017					
17	REPORTER'S TRANSCRIPT OF PROCEEDINGS					
18	FRIDAY, MARCH 20, 2015					
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26	REPORTED BY:					
27	BARRIE L. HART, CSR#6954					
28	MALINDA HENTZ, CSR#12393					

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1		<u>I N D E X</u>					
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3	<u>WITNESS</u>			<u>PAGE</u>			
4	ADRIENNE MOC	RE					
5	Cross E	xamination (776) by MR.	O'BRIEN .	. 850			
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15		EXHIBITS					
16							
17	Exhibit No.	Exhibit Description	Offered	Admitted			
18	330	Letter	6				
19	331	2102/2013 Budget	15				
20	332	Resolution passed July	44	46			
21		1, 2014					
22	333	2005 Resolution	49	51			
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1		EXHIBITS		
2				
3	Exhibit No.	Exhibit Description	<u>Marked</u>	<u>Admitted</u>
4	340			911
5	341			912
6	342		912	912
7	343		931	932
8	344	Email	992	996
9	345	Worksheet	1007	
10				
11	Court 3			944
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13				
14				
15				
16				
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27				
28				

8:30 A.M.

--000--

THE COURT: Calling the matter of Brooktrails versus Willits. Mr. O'Brien, are we ready to resume the witness's testimony at this time?

MR. O'BRIEN: I think so. I mean, it's a little messy, but I think we can get going.

THE COURT: And is Mr. Crowley expected?

MR. O'BRIEN: Yeah, he's going to be back in a few minutes. He's going to get some documents copied from this witness that she brought this morning in response to her notice to appear.

THE COURT: All right. You may resume the stand, and bring our jurors in, please.

(Jury enters the courtroom.)

THE COURT: We're now convened in the presence of all the ladies and gentlemen of our jury and our alternates.

And, good morning. Welcome back, ladies and gentlemen.

Ms. Moore is still on the stand, still under oath and ready for continuing direct examination when you are, Mr. O'Brien.

MR. O'BRIEN: Yes, your Honor.

I'm exhausted from carrying these binders.

ADRIENNE MOORE

Called as a witness on behalf of the Plaintiff, and after being previously sworn to tell the truth, the whole truth and nothing but the truth, testified as is

hereinafter 1 //// 2 3 CROSS-EXAMINATION (776) BY MR. O'BRIEN: 4 BY MR. O'BRIEN: 5 6 Q How are you this morning, Ms. Moore? 7 Α Just great. Thank you. We talked about audits yesterday and about some 8 Q 9 metering issues and the 23.62 percent. We're going to talk more about those in a little bit, but I wanted to follow up. 10 Does the witness still have her exhibits from 11 12 yesterday? There was a set of binders. Okay. Let me help I'm all about binders. 13 you. THE WITNESS: There are six binders here. 14 BY MR. O'BRIEN: 15 I just wanted to follow up with a few questions 16 17 about the November 17th letter -- sorry, not the November 17th letter -- the February 19th letter that you wrote to 18 Brooktrails. And this is the letter where you informed 19 20 Brooktrails that you would be using the effluent meter to measure the inflows into the plant, correct? 21 22 Α Yes. And you had talked about that there had been 23 24 discussions or some sort of conversation going back and forth between the City of Willits and Brooktrails for some 25 26 time. Do you remember saying that? 27 Α Yes. 28 Q And you didn't mean to imply that Brooktrails had

```
in any way agreed to changing the meter used to measure
 1
 2
     their flows, did you?
          Α
                No.
 3
                       I want you to look for a sec at Exhibit
 4
          Q
                Okay.
 5
     300. Maybe we need to break these binders down a little bit
 6
     more.
 7
                What is Exhibit 300?
                It's a letter that I received from Brooktrails
 8
          Α
 9
     Township signed by Denise Rose.
          0
                And do you recall receiving that letter?
10
          Α
11
                Yes.
                Does that appear to be a true and correct copy of
12
          Q
     the letter that you received from Denise Rose at
13
     Brooktrails?
14
          Α
15
                Yes.
                MR. O'BRIEN:
                              I'm going to ask that the clerk
16
17
     mark and admit, if there's no objection to moving this
     letter into evidence.
18
                THE COURT: Any legal objection?
19
20
                MR. BARTOLOTTA: No, your Honor.
21
                THE COURT: It's admitted.
22
                 (Plaintiff's Exhibit 330 was
                  marked for identification and received.)
23
                              Is it admitted?
24
                MR. O'BRIEN:
                THE COURT: It is, yes.
25
     BY MR. O'BRIEN:
26
27
          0
                And in this letter Denise Rose tells the City of
28
     Willits that Brooktrails will not agree to moving the
```

measurement for their bill from the influent meter to the effluent meter, correct?

- A Let me just refresh my recollection.
- Q Sure.

- A She discusses their concerns.
- Q Well, let me point you directly to the one, two, three -- sixth paragraph that starts with "Therefore." And when I count six, I'm counting those two middle numbered paragraphs.

She tells you, "Therefore the recommendation that the totalizing meter be moved to EFF2 would require a permit amendment and an amendment to the contract," Correct?

- A That's what she says.
- Q Okay. And your -- the City of Willits' response. So strike that.

The City of Willits understood in this time frame, from November 2014 to February 2015, that Brooktrails was against moving the influent meter to the effluent meter, correct?

A I don't know if I would agree with that. We were aware of their concerns and we had on going written communications with them about the condition.

- Q And your response to Denise Rose's letter saying that if you wanted to make a change like that you would have to amend the contract; that's what she says, right?
 - A Yes.
- Q And your response, as the city manager of the City of Willits, was we're doing it anyway, correct?

I don't know that I would quite agree with that 1 Α 2 statement. Well, look back at your February 19th letter 3 that's Exhibit 330. You're better with those binders than I 4 5 am. 6 Α Okay. 7 Q And in this letter you tell, and we've addressed 8 this yesterday, that you told the Brooktrails Township that 9 we are going to use EFF2, right? After ongoing communications, yes. 10 Α Q And you were going to do it without a contractual 11 12 amendment, correct? 13 Α Yes. 14 Q Go ahead and fix it, because we're going to talk about the bill a little bit more. 15 16 Just a side point before we start talking about 17 the bill. There were some pictures shown in opening statement that showed pictures of the plant, and I believe 18 19 they were taken by counsel a couple weeks ago. Were you 20 there when those pictures were taken? 21 Α I was not. 22 Q Do you know who was there from the city? 23 I do not. Α 24 Is it possible Rod Wilburn was there? It's possible. 25 Α He'll be here. We'll ask him. 26 Q 27 I wanted to clarify also what it means to be city

You're the highest ranking official on the staff

28

manager.

```
of the City of Willits, correct?
 1
 2
          Α
                Yes.
                And the only people higher than you are the City
 3
          0
     Council, correct?
 4
          Α
 5
                Yes.
                And when you have City Council meetings, the City
 6
          Q
 7
     Council sits up on the dais, and you sit up there with them,
     correct?
 8
 9
          Α
                Yes.
                And you have authority over all the other
10
          0
     employees of the City of Willits, correct?
11
12
          Α
                Yes.
                And all the other departments in the City of
13
          0
     Willits?
14
          Α
                Yes.
15
                And you understand that keeping records is a very
16
          Q
17
     important best management practice for a municipality,
     correct?
18
          Α
19
                Yes.
20
          Q
                And that's important both because the public has
     a right to know what's going on, right?
21
22
          Α
                Yes.
                And also to justify invoices and accounting that
23
          Q
     you might do, correct?
24
25
          Α
                Yes.
                And it was very important for you to keep
26
          Q
27
     accurate records as it related to the billings that you sent
28
     to Brooktrails, correct?
```

A Yes.

Q You understand -- go ahead and look at the bill attached to Exhibit 330. Let me grab it.

MR. O'BRIEN: Your Honor, this has been admitted as Exhibit 330. I would like to publish it to the jury.

THE COURT: You may.

BY MR. O'BRIEN:

Q The Crowley firm is very old-school, so this is very fancy for us. I wanted to talk to you about a few lines on this bill. And this is again a bill that you sent attached to the letter that you sent a few weeks ago to Brooktrails informing them that you were changing how you would meter inflows, right?

A Yes.

Q And this is the bill -- and I don't want to look at the estimates, I want to look at the actuals. So this is the actual bill for fiscal year ending June 30th, 2013, correct?

A Yes.

Q And on this bill you used -- you were still using the 23.62 percent, correct?

A Yes.

Q And then you sent them an estimate for 2013/2014 fiscal year where you used the new 27 percent based on the flows going out of the plant, right?

A Yes.

Q And I'll just show the jury here. The 23.62 percent we're talking about is over here, correct, on line

857 4? 1 2 Α Yes. And that's the calculation you used to determine 3 how much Brooktrails is going to pay towards the expenses of 4 this plant, correct? 5 6 Α Yes. 7 Q So you take the total operating costs after you've added up the various items, and you come up with 8 9 919,000, right? Α Yes. 10 And then you multiply that by whatever percentage 11 12 of inflows they had or, in this case, 2014 you changed it to outflows and you get a number, right? 13 14 Α Yes. 15 Q And the operations department is a sewer plant, correct? 16 17 Α Yes. And so line 1 tells us that the sewer plant 18 Q operations in total costs 754,634, correct? 19 20 Α Yes. And the other two items that are charged to 21 0 22 Brooktrails are part of the administration, correct? Α 23 Yes. And also part of the engineering department, the 24 sewer engineering department, correct? 25

And the way you arrive at Brooktrails' share of

the administration charges is you add up the total costs of

Α

Q

Yes.

26

27

```
the operations department and the maintenance department,
 1
 2
     and then you multiply each number by that total?
                I think so. I don't do these computations
 3
     myself.
 4
                       But in any case, whoever did it came up
 5
          Q
                Okay.
 6
     with the fact that Brooktrails was going to owe 80.5 percent
 7
     of the administrative charges, right?
          Α
                Yes.
 8
 9
                And the maintenance department would owe 19
          Q
     percent, right?
10
          Α
11
                Yes.
12
          Q
                All right. So in this year at least, any charges
13
     that appeared in the sewer administration fund were going to
14
     be charged 80 percent to the plant, of which Brooktrails
     would pay part of, and 20 percent to the maintenance
15
     department, correct?
16
17
          Α
                More or less.
          Q
                The engineering department was a little bit,
18
     right?
19
20
          Α
                In what respect?
21
                Well you charge 100 percent of the sewer
          Q
22
     administration to the plant, correct?
          Α
23
                Yes.
                Sorry. 100 percent of the sewer engineering to
24
          0
     the plant, correct?
25
          Α
26
                Yes.
27
          Q
                And that's true even though, and I think you
     knew -- well, strike that.
28
```

```
At the time you sent out this bill, did you
 1
 2
     understand there was problems or complaints about you
     charging 100 percent of sewer engineering to the sewer
 3
     plant?
 4
                I recall that those issues were just starting to
 5
          Α
     surface.
 6
 7
          Q
                And that was two weeks ago or three weeks ago?
          Α
                The time this letter was sent.
 8
 9
                And Joanne Cavalleri, you know Joanne Cavalleri,
          Q
     right?
10
11
          Α
                Yes.
12
          Q
                She was your former finance director up until
     last year, correct?
13
14
          Α
                Yes.
                And she worked at the city for five or six years,
15
          Q
     correct, as finance director?
16
17
          Α
                Yes.
                And her deposition was taken a couple months ago,
18
          Q
     right?
19
20
          Α
                Yes.
21
                Do you recall looking over her deposition after
          Q
22
     it was taken?
          Α
                I did not read it.
23
                Did anybody explain to you, other than your
24
     lawyers, that Brooktrails had a serious complaint regarding
25
     you charging 100 percent of the engineering, the sewer
26
27
     engineering to the sewer plant?
                MR. BARTOLOTTA: Objection, hearsay.
28
```

THE COURT: Whether the complaint was in fact made in that regard is the only issue and it has to do with this witness's awareness of it, not whether in fact what was stated in the complaint was true.

So with that limitation, you may answer subject to further redirect examination in effect. So if you have the question in mind, you may answer.

THE WITNESS: Okay. Could you please restate the question?

BY MR. O'BRIEN:

1

2

3

4

5

6

7

8

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10

11

12

13

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17

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19

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21

22

23

24

25

26

- Did you learn from any source, other than your Q attorneys, that Brooktrails had made a complaint at the time of Joanne Cavalleri's deposition that it was unfair to charge all of the sewer engineering to the sewer plant?
 - Α I don't recall any other source.
- But from some source you had, when you sent out this letter two weeks ago or three weeks ago, you knew that there was a problem charging 100 percent of engineering to the sewer plant, correct?
- Α I don't recall the sequence of dates, but around this time is when the issues of this particular issue resurfaced.
- Did you think to either hold off on sending the bill because there was likely an error on it?
- Well, the bill had been delayed quite some time and so it seemed important to get this piece taken care of.
- Q There's -- well, let's look at an engineering 28 budget real quick.

MR. O'BRIEN: This would be admitted as a whole 1 2 exhibit and then the tabs would be subexhibits. MR. BARTOLOTTA: I have just been handed this, so 3 4 I want an opportunity to review it before I agree to that, 5 but generally speaking there's an agreement that whole 6 budgets are admissible. 7 THE COURT: All right. So as long as when you 8 specify a particular document counsel is given an 9 opportunity to review that towards its admissibility, it will be provisionally admitted. 10 11 THE CLERK: Marking it as 330. MR. O'BRIEN: I am going to publish one page to 12 the jury, but I'll show the page that I'm going to publish 13 14 to counsel before I do. 331. 15 THE CLERK: 331. 16 (Plaintiff's Exhibit 331 was marked for identification.) 17 MR. BARTOLOTTA: Mr. O'Brien, which year are we 18 19 looking at? 20 MR. O'BRIEN: Going to be looking at the budget that goes along with the invoice. This is the 2012/13 21 22 The one that goes along with this invoice, 2013. budget. 23 Sorry about that. There is some housekeeping to 24 do now and then in these trials. BY MR. O'BRIEN: 25 26 Q So I've directed you to the budget for 2012 and 2013. And this budget would have informed, in advance, what 27 28 was going to happen in the sewer engineering department for

```
that fiscal year, correct?
 1
 2
          Α
                Yes.
                So this budget would have come out in advance of
 3
     the year as kind of a plan?
 4
          Α
 5
                Yes.
                And then at the end of the year you would
 6
          Q
 7
     reconcile the accounts and send out this bill, correct?
          Α
                Correct.
 8
 9
                I wanted to talk to you about the sewer
     engineering department's plan for 2012, 2013, okay?
10
          Α
11
                Okay.
12
          Q
                And just to be clear, the sewer engineering
     department does not have an office, correct?
13
                There's one office building that they're housed
14
          Α
     in.
15
                Well, that's the city engineer, right?
16
          Q
17
          Α
                Yes.
          Q
                Okay. So the city engineer has an office,
18
     correct?
19
20
          Α
                Yes.
21
                And the city engineer has computers, correct?
          Q
22
          Α
                Yes.
                And possibly surveying equipment, correct?
23
          Q
24
          Α
                Yes.
                And printers or copiers or whatever goes along
25
          Q
     with a city engineer's office, correct?
26
27
          Α
                Yes.
28
          Q
                But this isn't the city engineering department,
```

```
is it?
 1
 2
          Α
                Well, it serves -- he serves this function.
          0
                I understand. His position is allocated to this
 3
     account, correct?
 4
 5
          Α
                Yes.
 6
          Q
                The city engineer department and the city
 7
     engineer account is in the general fund, correct?
          Α
                Yes.
 8
 9
                Okay. And so you take a portion of the labor or
     payroll from the city engineer's department and you just
10
     allocate it to this account, correct?
11
12
          Α
                I believe so.
                So there are no employees in the City of Willits
13
14
     known as sewer engineers, correct?
          Α
                Correct.
15
16
          0
                Okay. And there are no sewer engineer computers,
17
     correct?
          Α
                Correct.
18
                And there's no sewer engineer desks or furniture,
19
          Q
20
     correct?
21
          Α
                Not exclusively, no.
22
          Q
                And there's no sewer engineer surveying
     equipment, correct?
23
24
          Α
                I'm not aware.
                All of that would be used -- it would be the city
25
     engineer's equipment and they might use when it they're
26
     working for the sewer department, right?
27
28
          Α
                Yes.
```

```
Q
                For 2012 and 2013 -- and we already know from the
 1
 2
     bill that Brooktrails was billed its share of 100 percent of
     the sewer engineering department, right?
 3
          Α
 4
                Yes.
 5
                MR. O'BRIEN:
                              I'd like to publish this portion,
 6
     and it's from the sewer engineering budget for 2012/2013,
 7
     which is now part of Exhibit 331 at tab 10.
     BY MR. O'BRIEN:
 8
 9
          Q
                So what we're looking at right now is a correct
     copy of the sewer engineering budget for 2012/2013, correct?
10
          Α
11
                Yes.
12
          Q
                And under 2012/2013 program goals, that was the
13
     sewer engineering's goals for that year, correct?
14
          Α
                Yes.
                That's their plan?
15
          Q
16
          Α
                Yes.
17
          Q
                And when you publish one of these budgets, it's
     your duty as city manager to be as accurate as possible,
18
     correct?
19
20
          Α
                Yes, although I was not city manager at this
21
     time.
22
          Q
                       Well, whoever was the city manager before
     you would have had the same responsibilities to your
23
     citizens as you do, correct?
24
25
          Α
                Yes.
26
          Q
                Okay.
                       And you'd have to be honest, correct?
27
          Α
                Yes.
28
          Q
                And loyal. And you have a complete duty to try
```

```
to do the best you can on these budgets, correct?
 1
 2
          Α
                Yes.
                And the first item on this says develop a plan
 3
          0
 4
     for installing a septage receiving station, right?
 5
          Α
                Yes.
 6
          Q
                And so that's -- and we'll talk about septage
 7
     receiving in a little bit, but that's where trucks drop off
 8
     raw sewage and it's put in a tank at the plant, correct?
 9
          Α
                Yes.
                And they pay a specific fee for that, correct?
10
          0
11
          Α
                Yes.
12
          Q
                And the rest of it is sewer that comes to the
13
     plant, sewage that comes in the plant comes through pipes,
14
     correct?
          Α
15
                Yes.
16
          Q
                And it's automatically routed through the plant,
17
     correct?
          Α
18
                Yes.
                So some -- one of the employees from the sewer
19
          Q
20
     plant has to go out and meet the truck, I'm assuming,
21
     correct?
22
          Α
                I've never witnessed that process, no.
23
                So you don't know exactly how it happens, but you
     know that's kind of what happens, right?
24
25
          Α
                Yes.
                So Brooktrails shouldn't pay a part of the
26
          Q
27
     septage receiving station, should it?
28
          Α
                I'm sorry?
```

```
Q
                Should Brooktrails be paying any part of the
 1
 2
     billing of that septage receiving station?
                MR. BARTOLOTTA: Objection, calls for an expert
 3
 4
     opinion.
                THE COURT:
 5
                            That's overruled, given her status as
 6
     city manager, and if she knows she may give an answer.
 7
                Do you know?
                THE WITNESS:
                              I don't know.
 8
 9
     BY MR. O'BRIEN:
                How about provide plans, specifications and
10
          Q
     recommendations for the installation of a maintenance
11
12
     building?
                The maintenance is capitalized, right?
13
          Α
                Yes.
14
          Q
                That's for the maintenance department, correct?
                Yes.
15
          Α
16
                And the maintenance department, we've already
17
     talked about that applies to the collection system for the
     City of Willits, correct?
18
19
          Α
                Yes.
20
                Okay. And Brooktrails is not supposed to pay for
          Q
     anything related to the collection system for the City of
21
22
     Willits, correct?
                I believe that's correct.
23
          Α
24
          0
                Well, do you believe it or do you know it to be
     correct?
25
          Α
26
                I --
27
                MR. BARTOLOTTA: Objection, your Honor,
28
     argumentative.
```

THE COURT: It is. 1 2 BY MR. O'BRIEN: Well, I'm just trying to clarify, because it 3 4 seems like there's some hesitancy. 5 You understand that Brooktrails is only supposed 6 to pay a share of the operations of the sewer plant, 7 correct? Α 8 Yes. 9 And you're not meaning to intend that you're not sure whether Brooktrails is supposed to pay for the City of 10 Willits' pipes in its streets, correct? 11 12 Α I apologize. Yes. 13 0 So Brooktrails should not be contributing towards 14 the installation of a maintenance building for the city, correct? 15 Α I suppose that's correct. 16 17 And the next item is further sewer mapping by converting system sewer map to ArcView for compatibility 18 with the sewer truck. And I understand that that's a truck 19 20 that goes around and cameras your sewer lines throughout the City of Willits, right? 21 22 Α I believe so. 23 Okay. And that only has to do with the city's Q 24 collection system, correct? I believe so. 25 Α 26 Q And so Brooktrails again shouldn't ever pay for a 27 part of you sending cameras down your collection system to

see if there's broken pipes and whatnot, correct?

```
Α
 1
                I presume so.
 2
                You presume so that I'm correct that they should
     not -- Brooktrails should not be paying for camera-ing the
 3
     City of Willits' pipes, correct?
 4
 5
          Α
                Yes.
 6
          Q
                Do you know what a hydraulic model is?
 7
          Α
                No, I don't.
                It's never been made clear to me either. We'll
 8
          Q
 9
     have to ask one of the experts. We're going to have
     somebody in here, so we won't talk about that one, okay?
10
11
                The next one is complete the Holly Street sewer
12
     line plans and specifications, right?
          Α
13
                Yes.
14
          Q
                And that's an engineering project that's been
     going on for the City of Willits for a few years now, right?
15
16
          Α
                Yes.
17
          Q
                In fact, it's still going on, correct?
18
          Α
                Yes.
19
          Q
                So it's been going on since 2000 -- this budget
     was created back in 2012, right?
20
          Α
                Yes.
21
                And Brooktrails doesn't have to help the City of
22
          Q
     Willits install sewer lines in Holly Street, right?
23
24
          Α
                No.
                So Brooktrails should not pay for any portion of
25
     that engineering, correct?
26
27
          Α
                Right.
28
          Q
                And this was the plan for the engineering
```

department in 2012 and 2013 that ultimately a year later 1 2 ended up on the bill that you sent a couple weeks ago, correct? Actual amount. 3 Α Yes. 4 5 Q So now do you understand why Brooktrails has a 6 complaint about them being charged for 100 percent of the 7 city's engineer, at least for this year? Α Yes. 8 9 It's pretty clear that either all or a big part of what the city engineer did in 2012, 2013 only related to 10 city projects and had nothing to do with the citizens of 11 12 Brooktrails, correct? Well, actually --13 Α MR. BARTOLOTTA: Objection, assumes facts not in 14 evidence. 15 16 THE COURT: Again, if this witness understands 17 the question and you believe you can answer it, you may. So overruled. 18 19 THE WITNESS: These are program goals, they are 20 not necessarily what was actually worked on. BY MR. O'BRIEN: 21 22 Q Let's talk about that. So this is what their 23 plan was for the year, but you're not sure whether or not they followed through on their plan, correct? 24 25 Α Yes. 26 Q Where would we look to find out if they followed

We would look at the audit, I suppose.

27

28

through on their plan?

Α

Q Where would that appear? You mean on the audit 1 2 that's completed for the City of Willits every year by their accountants? 3 Α 4 Yes. And where in the audit might we find whether the 5 0 6 sewer engineers completed their 2012/2013 program goals? 7 Α I think based on the records that they reviewed for the audit. I mean there are time sheets, and I don't 8 9 know what other records exist. The sewer engineers on their time sheets don't 10 separate their time between working on the city collection 11 12 system and working on the sewer plant, correct? I'd have to look at a time sheet. 13 Α 14 0 Okay. I'll pull some out. We looked at them. You brought some to me yesterday. 15 16 Α Yes. 17 0 So you don't know one way or the other whether they separate out their time? 18 Not offhand. 19 Α 20 Do you plan -- given what you know now after our chat, do you plan on sending out a revised bill to 21 22 Brooktrails for 2013, at least correcting the engineering charge? 23 At this moment I don't know. 24 Α After our discussion yesterday about the fact 25 26 that it may or may not be right for you to unilaterally 27 change from using the inflow meter to the outflow meter,

given what the contract says, do you plan on making a

presentation to the City Council regarding that issue and possibly retracting or changing the city stance on that issue?

- A I couldn't speculate about that right now.
- Q I'm just asking what you're going to do. I'm not asking you to speculate. I'm just asking you if you have a plan to do so as the CEO of the city?
- A As this is unfolding, I'm sure that we will have another update to the City Council.
- Q And if you at the City Council determine that there were mistakes made on this bill, would you also go back and look at the other bills that you sent to Brooktrails over the past 10 years that are at issue here?
 - A I'm sure we would review those.
- Q And if they're due credits, you're going to give them those credits, correct?
- A Well, that would have to be determined by the City Council.
- Q Before we leave this page, I just wanted to ask you and so everybody in the room understands. Right below the program goals we just talked about are the allocated positions, right?
 - A Yes.
- Q And so where it says "City Engineer 10 percent," that means you're just taking part of the city engineer's salary, which is sitting in the general fund, and you're moving it over into the sewer fund, right?
- 28 A Yes.

```
And then ultimately passing it through to the
 1
          Q
 2
     plant and to Brooktrails, right?
          Α
                Yes.
 3
                And that's the same thing with these other two
 4
          Q
     accounts, right?
 5
 6
          Α
                Yes.
 7
          Q
                All right. Let's go back to the bill for a
     second.
 8
 9
                MR. O'BRIEN:
                               Your Honor, I'm going to republish
     the bill that's attached to Exhibit Number 330.
10
                THE COURT: You may.
11
12
                MR. O'BRIEN:
                               Thank you.
     BY MR. O'BRIEN:
13
14
          Q
                All right. So we talked yesterday about there's
     problems with the 23.62 percent, which is kind of the main
15
16
     number to get Brooktrails' payment, and we talked about
17
     there being some serious questions about the engineering
     department.
18
                I want to talk a little bit about administration
19
20
           In 2013, you had a company called Matrix do the
     now.
     administration calculations for the city, right?
21
22
          Α
                Yes.
                And that started in 2010, correct?
23
          Q
24
          Α
                Somewhere around there, yes.
                You weren't there at the time. You were the
25
          0
     clerk, right?
26
27
          Α
                Right.
28
          Q
                So you may have been at City Council meetings
```

where the Matrix plan was approved, for instance? 1 2 Α Yes. And Matrix does a very detailed analysis of what 3 everybody is doing in the city, right? 4 5 Α Yes. 6 Q And then they try to very accurately assign the 7 allocated positions to the various departments where the benefits are being received, right? 8 9 Α Yes. So the services charged need to match benefits 10 0 received, that's the concept, right? 11 12 Α Yes. 13 But you only used Matrix for one charge, right? Just for the city-wide allocations, correct? 14 Α I think so. I think that's correct. 15 Okay. So you don't use Matrix to do an internal 16 0 17 allocation coming up with this 80/20? Α Actually, I couldn't speak to that because I 18 wasn't directly involved with them. 19 20 Q We'll talk to Ms. Cavalleri this afternoon about that. 21 I'd like you to turn to the sewer administration 22 part of the budget we were just looking at. And the sewer 23 24 administration account is the 5010 account, right? 25 Α Yes. And the 5010 account is noted on the bill, and on 26 Q here it says "Administration," right? 27 28 Α Yes.

```
Q
                And this year when we got to the end of the year
 1
 2
     the sewer administration was 205,000, right?
          Α
                Yes.
 3
                And that number includes a couple things, doesn't
 4
          Q
 5
          It includes the city-wide allocation that Matrix makes,
 6
     right?
 7
          Α
                Yes.
                And then it also includes direct allocations,
 8
          Q
 9
     right?
          Α
                I believe -- I believe so.
10
11
          Q
                So look at the sewer administration part of the
12
     budget again, okay?
          Α
13
                Okay.
14
                MR. O'BRIEN: And it looks just like the
     engineering. And I'll publish it, your Honor. It's another
15
16
     part of the budget, which I believe is Exhibit 331 at tab
17
     10, and we're going to look at the sewer administration
     account now.
18
     BY MR. O'BRIEN
19
20
          Q
                So we know that there's an indirect allocation
     from Matrix. But the City of Willits also reallocates some
21
22
     of those same positions directly to certain funds, right?
          Α
23
                Yes.
24
          0
                And that's what we're seeing here on the screen,
     right?
25
26
          Α
                Yes.
27
          Q
                       So with regard to the city manager, your
28
     salary had already been allocated to the sewer plant through
```

```
the Matrix report, correct?
 1
 2
          Α
                Yes.
                You're part of the general fund services that the
 3
     Matrix allocates out?
 4
 5
          Α
                Yes.
 6
          Q
                So prior to looking at this, the sewer plant's
 7
     already gotten a portion of your salary, correct?
          Α
                Yes.
 8
 9
                And this is a way of giving the sewer plant more
          Q
     of your salary, right? Correct?
10
11
          Α
                An allocation, yes.
12
          Q
                Yeah.
                       An allocation gives sewer plant more of --
13
          Α
                Yes.
                -- of your salary, right?
14
          Q
                What does the utility billing clerk do?
15
16
          Α
                She does, let's see, water and sewer billing.
17
          Q
                For your customers, right?
                Yes.
18
          Α
                And that's "Office Assistant III, (UB clerk),"
19
          Q
20
     right?
21
          Α
                Yes.
          Q
                And in 2013 you budgeted that the sewer fund
22
     would get 30 percent of that, right?
23
24
          Α
                Um, the city manager at that time budgeted for
     that.
25
                Well, the City of Willits, you are kind of here
26
          Q
27
     representing them, so I kind of have to ask you about these
28
     things.
```

The utility billing clerk send bills out to the 1 2 residents and businesses of the City of Willits for the sewage or sewer services that are provided to them, correct? 3 Α 4 Yes. And Brooktrails has its own clerk that sends out 5 Q 6 the bills to the Brooktrails citizens, right? 7 Α Yes. And so by putting the utility billing clerk into 8 Q 9 this, the sewer admin fund, it ultimately ends up on the bill you send to Brooktrails, right? 10 Α 11 Yes. 12 Q And so Brooktrails is paying a portion of the 13 City of Willits sending its bills out to its residents, 14 right? Well, I don't know how exactly this allocation is 15 arrived at. 16 17 0 That's why you're here. I'm not sure either. I'm just saying that's what this budget says, correct? 18 Yes, that's what it says. 19 Α 20 It says that ultimately the 5010 sewer administration account is going to be put onto Brooktrails' 21 22 bill and Brooktrails is going to end up paying part of you sending out the bills to your customers, correct? 23 24 I can't answer that. She does many things. Ι don't know what was factored into this allocation. 25 Well, wouldn't it be more appropriate to just 26 Q 27 directly allocate the billing clerk to the collections

department, the maintenance department, so they would just

be paying for the bills to the customers? 1 2 I don't know. You'd have to ask the finance director. 3 As you sit here today, can you think of any tasks 4 Q that the utility billing clerk does that benefits 5 Brooktrails? 6 7 Α Well, I don't ever see her work directly. She reports to somebody else, so I can't answer that. 8 9 Q So you don't know? Α I don't know. 10 Maybe Ms. Cavalleri would know? 11 Q 12 Α I believe so. 13 Okay. Do you know how much time the finance 14 director spends working directly for the sewer plant? Α No. I mean --15 The finance director is another one of those 16 17 positions that's already been allocated one time to this sewer administration fund prior to this direct allocation, 18 right? 19 20 Α Yes. Is it true that the finance director's primary 21 0 job is about six months of the year to do budgets and the 22 other six months of the year to do audits? 23 There are many, many tasks that the finance 24 director does, so I think that's a pretty simplistic 25 characterization. 26 27 0 And again, we can talk Ms. Cavalleri who would 28 know more about that, right?

A Yes.

Q I wanted to follow up on the 23.62 percent from you and hopefully get some more information about that. And part of it relates to a note that is on this bill that we've been looking at, note number 4. Do you see that?

A Yes.

Q Note number 4 says, "Estimated allocation percentage based on total flow entering treatment plant.

The average of years 1999 through 2002 reference letter city

-- to city from district dated 2/6/05." Do you see that?

- A 2/8/05.
- Q Oh, 2/8/05. I have bad eyes.

I asked you in your notice to appear today if you could bring that letter that's referenced in not just this bill but every bill that's been sent to Brooktrails since 2002. Did you find a letter like that?

A I did not receive that notice. Um, and so I -- I don't know. I haven't seen this letter.

- Q Do you know if that letter exists?
- A I believe it does.
 - O You do believe a letter like that exists?
- 22 A I have been told it does.
 - Q Okay. Well, I would love to have it produced. I asked for it in the notice to appear. I don't believe one exists, but if it does I want to see it. We've asked for it a number of times. So perhaps we can talk about that at break as well.

Man, my topics are going away here quickly.

The budget we were just looking at. 1 There's an 2 account in the sewer fund, and it's the last account, it's account 5015. Do you see that? 3 Α 4 Yes. 5 MR. O'BRIEN: I'm going to publish this one as well. 6 7 BY MR. O'BRIEN: This is an account for the City of Willits to 8 Q 9 receive septage, right? Α Yes. 10 11 Q And this is a separate account and has its own 12 name and its own account number from the sewer plant, right? 13 Α Yes. 14 0 Do you know when this account was established? 15 Α No. And you understand, I think we read yesterday in 16 17 the contract, that all -- the city is to establish books and records of each account separate and distinct from the sewer 18 19 plant, correct? 20 Α Yes. And this is a separate and distinct account the 21 0 septage receiving account from the sewer plant, right? 22 Um, in my understanding, all of these are related 23 Α 24 to the sewer plant. Well they're all part of the sewer fund, correct? 25 Q 26 Α Yes. 27 And the sewer fund is an enterprise fund that has Q 28 a group of operations in it, right?

```
Α
 1
                Yes.
 2
                One of them is the collection system, right?
                Yes.
 3
          Α
                One of them is the sewer plant, right?
 4
          Q
 5
          Α
                Yes.
 6
          Q
                There's the sewer engineering department, right?
 7
          Α
                Yes.
                And there's the septage receiving department,
 8
          Q
     correct?
 9
          Α
                Fund, yes.
10
11
          Q
                The septage receiving account, it's not a fund,
12
     is it?
13
          Α
                Yes.
14
          Q
                The septage receiving, do you know when the
     septage receiving account became its own account?
15
                I do not.
16
          Α
17
          Q
                Does 2010/2011 sound correct?
                I really have no idea.
18
          Α
19
          Q
                Okay. You know if there was a time in the city
20
     bookkeeping that they didn't have a septage receiving
21
     account?
22
          Α
                I do not know.
                Do you understand that the septage receiving
23
24
     account is in place so that the city can segregate the
     expenses associated with septage receiving from the expenses
25
     associated with the other accounts in the sewer fund?
26
27
          Α
                That's my understanding.
28
          Q
                Okay.
                        In fact, in this year, you can see, and
```

I'll zoom in a little bit so everybody can see, you can see 1 2 they actually budgeted in 2011, 2012 there was some money budgeted for expenses, right? 3 Α Yes. 4 5 Q And there was some positions allocated to septage 6 receiving, right? 7 Α Yes. 8 Q And these would have been for the employees going 9 out to get the septage, right? Α Yes. 10 And then if you look at the actual. 11 12 projected actual line is what you actually spent in the preceding year, right? 13 14 Α Yes. So you budgeted expenses, which was great, and I 15 Q 16 think the total was \$64,000 the septage receiving account 17 was supposed to take, but you didn't actually book the expenses at the end of the year to that account, right? 18 19 Α Yes. 20 So if the expenses weren't booked to that Q account, they probably stayed in the sewer plant account, 21 22 correct? I don't know. 23 Α 24 Well, the septage receiving activity or business occurs at the sewer plant, correct? 25 26 Α Yes. 27 And the city allows trucks, like Roto-Rooter, to Q 28 come down Sewer Plant Road and into the plant and, I

```
understand, dump septage into this tank, right?
 1
 2
          Α
                That's my understanding.
          0
                And you invoice them for that, right?
 3
          Α
 4
                Yes.
                And you make almost $200,000 a year for that,
 5
          Q
 6
     correct?
 7
          Α
                Um, I don't know offhand.
                You can look at this year if you'd like.
 8
          Q
                                                            Is that
 9
     something that you're responsible for as a city manager,
     booking revenue or understanding revenue?
10
                Well, the finance department is.
11
          Α
12
          Q
                Okay.
                       We can look at it in a sec. But in any
     case, you receive a substantial amount of revenues for
13
14
     septage receiving, correct?
          Α
15
                Yes.
                And as part of that you're supposed to book
16
          Q
17
     expenses to that account, correct?
          Α
                Yes.
18
                And all the people that are receiving the septage
19
          Q
20
     and writing the invoices and measuring the amount of septage
     that's dropped off and testing the septage, they all work at
21
22
     the sewer plant operation, right?
          Α
                Yes.
23
                Same people?
24
          0
25
          Α
                Yes.
                Same equipment's used, same power is used, all
26
          Q
27
     those things, right?
28
          Α
                I don't know if there's different equipment or
```

```
1
     not.
 2
          0
                Okay. Well, do they use the same PG&E bill?
                Oh, yes.
 3
          Α
 4
          Q
                Okay. So the plant is kind of sharing expenses
 5
     with the septage receiving account, correct?
 6
          Α
                I would presume so.
 7
          Q
                And it would be important to you as city manager
 8
     to make sure that the septage receiving business pays for
 9
     its own expenses, right?
          Α
                Yes.
10
11
          Q
                So Brooktrails doesn't end up paying for them,
12
     right?
13
          Α
                Yes.
14
          Q
                Or anybody else?
15
          Α
                Yes.
16
                Okay.
                       And at least we know from the public
          Q
17
     document that you're looking at right here, and it's on the
     Elmo, you didn't book any expenses to septage receiving in
18
     2012, did you?
19
20
          Α
                Correct.
                Okay. Let's see if we can look and see if we can
21
          0
22
     find the revenue.
23
                If you turn to the next page of the same budget
24
     you're looking at.
                          I'm --
                                  Just so the same year, 2012/13?
25
                MR. BARTOLOTTA:
                MR. O'BRIEN:
26
                               This is the same budget we were
27
     looking at, same budget we were looking at, which I believe
28
     was Exhibit 231, tab 10, and we actually have a page number,
```

```
it's 331, tab 10, and we're at page 109 and 110 of the
 1
 2
     2012/2013 budget. And this is tiny writing.
     BY MR. O'BRIEN:
 3
                       So if you look down here, this is part of
 4
          Q
     the sewer fund enterprise again, right?
 5
 6
          Α
                Yes.
 7
          Q
                And you see where the revenue is booked from
     septic receiving?
 8
 9
          Α
                Yes.
                And how much did you budget to receive in revenue
10
          0
     in 2011, 2012?
11
12
          Α
                $155,000.
                And how much revenue did you actually receive in
13
          0
     2011, 2012?
14
          Α
15
                $180,334.
16
          0
                Okay. So the city was successful in booking the
17
     revenue to the septage receiving account, correct?
                According to this, yes.
18
          Α
                They just failed to book any expenses, right?
19
          Q
20
                That would seem to be the case.
          Α
                Are you planning, when you leave here today, to
21
          0
22
     go back and talk to the City Council about correcting this
     error in Brooktrails' bill and offering them a credit?
23
                We would have that discussion with their finance
24
     department and then City Council.
25
          Q
                So far on this bill we've talked about the 23.62
26
27
     percent being a problem, and we've talked about the
28
     administrative charges being a problem, and the engineering
```

charges being a problem, and also that it appears that 1 2 Brooktrails is paying for part of a separate account which is septage receiving. 3 4 MR. O'BRIEN: Your Honor, when are we going to 5 take a break, because the next thing obviously is to talk 6 about this letter. 7 THE COURT: I wasn't going to take a break until 10:00. 8 9 Okay. I can go through the letters MR. O'BRIEN: that I believe exist, and we'll start and then we'll 10 hopefully get to the break, okay? 11 12 THE COURT: All right. BY MR. O'BRIEN: 13 14 Q Were you present at the -- well, were you present 15 at the meeting that recently occurred regarding your letter to Brooktrails, which is Exhibit 330? 16 17 Α What meeting are you referring to? There was a City Council meeting discussing the 18 Q 19 city's decision to use the effluent meter instead of the 20 influent meter to bill Brooktrails, right? Α 21 Yes. 22 And you were sitting up on the dais, right? Q 23 Yes. Α 24 With the City Council? 25 Α Yes. 26 Q And the City Council -- it wasn't just that you wrote this letter, the City Council actually adopted a 27 28 resolution changing the contract and saying they were going

to use the effluent meter instead of the influent meter, 1 2 correct? 3 Α Yes. And Brooktrails never adopted a resolution saying 4 Q 5 that it was okay, right? 6 Α I'm not aware of that. 7 Q Okay. And during that meeting, do you recall Brooktrails, an individual from Brooktrails showing up and 8 9 saying, hey, we'd like to see this letter, and there was a discussion on the City Council and Steve Lance spoke up and 10 told about the history of the letter? 11 12 Α I do recall that, and Jim Lance, our city attorney, responded that. 13 14 Q And do you recall Jim Lance during that meeting 15 saying that there really wasn't an agreement but it was more 16 of an understanding and there was no written agreement? 17 Α Yes. Okay. Does that refresh your recollection as to 18 Q whether or not the letter referred to at the bottom of this 19 20 bill actually exists? My recollection is that there was not a written 21 Α agreement between the two governing bodies, but that there 22 was a letter exchanged between the general manager and the 23 24 city manager. All right. So let's look at those letters. 25 like you to turn to Exhibit 90, which will be the first of 26

MR. O'BRIEN: And if the clerk can turn to

27

28

the letters.

```
Exhibit 90 as well, and your Honor, if you want to, you have
 1
 2
     your binders.
                THE WITNESS:
                              I'm sorry, Exhibit 90?
 3
     BY MR. O'BRIEN:
 4
                I believe it's Exhibit 90. That's in my binder.
 5
          0
 6
     Oh, you probably don't have the right binder. Let's find
 7
     you the right one.
 8
                MR. O'BRIEN:
                              If could I approach?
 9
                THE COURT: Of course.
                              Thank you, your Honor.
10
                MR. O'BRIEN:
11
     BY MR. O'BRIEN:
12
          Q
                There's basically six binders, and the tabs are
                Okay. Ms. Moore, are you there?
13
     in order.
14
          Α
                Um-hum.
                What is Exhibit 90?
15
          Q
                It is a letter from the City of Willits to Mike
16
17
     Chapman who was the general manager, and it's dated February
     1st, 2005.
18
19
          Q
                Okay.
                       So this letter is pretty close in date to
     the one on the bottom of Brooktrails' bill, right?
20
21
          Α
                Yes.
                The only problem with that is that this letter is
22
          Q
     not from Brooktrails to the city like the note says, right?
23
24
          Α
                That's correct.
                This is a letter from the city to Brooktrails?
25
          Q
26
          Α
                Yes.
27
                Have you seen this letter before?
          Q
28
          Α
                Um, I may have.
```

```
Q
                Who signed the letter?
 1
 2
          Α
                Ross Walker.
                Do you know who Ross Walker is?
 3
          Q
                He was our city manager at the time.
 4
          Α
 5
          Q
                And you worked for him when you were city clerk
 6
     and human resource manager, did you not?
 7
          Α
                No, I did not.
                So he was city manager before you got there?
 8
          Q
 9
          Α
                Yes.
                Do you recognize Ross Walker's signature on this
10
          0
     document?
11
12
          Α
                I don't know his signature, so --
                Okay. And we'll have Ross Walker here so he can
13
     authenticate his own document.
14
                MR. O'BRIEN: Lee, do you have a problem with
15
     admitting this document now, or do you want to wait on
16
17
     admitting this document?
                MR. BARTOLOTTA: I'd like to wait.
18
     BY MR. O'BRIEN:
19
20
                This is on the City of Willits' letterhead,
          Q
     though, correct?
21
22
          Α
                Yes.
                And can you take a sec and have a look-see at
23
          Q
     that letter?
24
25
          Α
                Sure.
                Did you read it?
26
          Q
27
          Α
                Yes.
28
          Q
                Now that you read it, do you recall reading this
```

```
letter in the past?
 1
 2
                I do not.
                And what Ross Walker is suggesting to Mike
 3
     Chapman is that the meters are broken and that he would like
 4
 5
     to use an average of the prior three years to bill them
 6
     until such time as the meter is fixed, correct?
                MR. BARTOLOTTA: Objection, hearsay.
 7
                THE COURT: Sustained.
 8
 9
                MR. O'BRIEN:
                              Your Honor can I approach?
                THE COURT: Yes.
10
11
                (Both counsel approach the bench.)
12
                THE COURT:
                            Thank you, Counsel.
     BY MR. O'BRIEN:
13
14
          Q
                Do you know if Brooktrails responded to this
     letter?
15
                Not offhand I don't.
16
          Α
17
          Q
                Let's briefly look at Exhibit 96.
                MR. O'BRIEN: Madam Clerk, did you mark Exhibit
18
     90 even though it hasn't been admitted yet?
19
20
                THE CLERK: Yes.
                MR. O'BRIEN: And Exhibit 96 is the next one.
21
22
     BY MR. O'BRIEN:
                Exhibit next is a letter from Mike Chapman to
23
24
     Ross Walker responding to the prior letter, isn't it?
                It does not give a date reference for the letter,
25
     but the context is there.
26
27
          Q
                And attached to Mike Chapman's letter is a
28
     proposed -- this will get confusing -- fourth amendment,
```

```
right?
 1
 2
          Α
                Yes.
                But this amendment doesn't regard loans, this
 3
     amendment regards using the 23.26 percent for a period of
 4
     time, correct?
 5
 6
                MR. BARTOLOTTA: Objection, hearsay.
 7
                THE COURT: Again, well, on foundational grounds
     the objection is sustained.
 8
 9
     BY MR. O'BRIEN:
                Do you know who Mike Chapman is?
10
          0
          Α
11
                Yes.
12
                Did you work with Mike Chapman while you were at
          Q
     the city?
13
14
          Α
                No.
                MR. O'BRIEN:
                               This will be next in line.
15
     will be 332 I think we're at.
16
17
                THE CLERK: Marking 332 for the record.
                  (Plaintiff's Exhibit 332 was
18
                  marked for identification.)
19
20
                MR. O'BRIEN: Is it admitted?
     BY MR. O'BRIEN:
21
22
          Q
                Ms. Moore, the next document I'm going to show
     you is a City of Willits resolution, I believe. Is that
23
     what that is?
24
25
          Α
                Yes.
26
          Q
                And you produced this to me this morning,
27
     correct?
28
          Α
                Yes.
```

```
Q
                How did you find this document?
 1
 2
          Α
                I didn't find it, my deputy clerk did.
                So you instructed your deputy clerk to obtain
 3
     some resolutions that I requested, correct?
 4
 5
          Α
                To respond to the subpoena she received
 6
     yesterday.
 7
          Q
                Okay. And were you at the meeting that this
     resolution was adopted at?
 8
 9
          Α
                Yes.
                And does this appear to be a true and correct
10
     copy of the resolution that was passed on July 1st, 2014?
11
12
          Α
                Yes.
13
                And at that time the mayor of the city was Holly
14
     Madrigal who is sitting here, right?
          Α
                Yes.
15
                And this resolution approves certain fees for
16
17
     services that the City of Willits charges, correct?
          Α
                Yes.
18
19
          Q
                And those fees are for things that aren't taxes,
20
     right.
             So there's fees for providing a service, correct?
21
          Α
                Yes.
22
          Q
                And included in that are things like there's
     police service fees, right, on page 2?
23
24
          Α
                Yes.
                There's permit fees --
25
          Q
26
          Α
                Yes.
27
          Q
                -- from the public works department?
28
                MR. O'BRIEN:
                               While I'm looking, I'd like to move
```

```
to admit Exhibit 332.
 1
 2
                MR. BARTOLOTTA: No objection.
                THE COURT: 332 is admitted and may be published.
 3
                  (Plaintiff's Exhibit 332
 4
                  was received in evidence.)
 5
           was received into evidence.)
 6
 7
                MR. O'BRIEN: Is it admitted?
     BY MR. O'BRIEN:
 8
 9
                And there's swimming pool fees in here, right?
     The City of Willits has a swimming pool?
10
          Α
11
                Yes.
12
          Q
                And then on page 811 we get to the sewer fund
     fees, correct?
13
14
          Α
                Yes.
                And you have sewer connection fees, correct,
15
     that's for a new home being built where they want to connect
16
17
     up to the city sewer, correct?
          Α
                Yes.
18
                And also various special fees?
19
          Q
20
          Α
                Yes.
                And then I was looking under sewer special fees,
21
          Q
     and there's a septage disposal fee, right?
22
          Α
23
                Yes.
24
          0
                And it's $20 a load plus 12 cents a gallon,
     correct?
25
26
          Α
                Yes.
27
                And there's also an inspection and testing fee of
          Q
28
     $25, right?
```

```
Α
 1
                Yes.
 2
                And you're not allowed to make money on these
     fees, are you, as a city?
 3
          Α
                No, it's to cover the cost of the service.
 4
                So if we look at those fees, we know exactly how
 5
          Q
 6
     much the costs are for septage, right?
 7
          Α
                That's the -- yes.
                It's either equal to or more than that, right?
 8
          Q
 9
          Α
                Right.
                You're not allowed to charge more than you spend?
10
          0
11
          Α
                Right.
12
                And that actually says it right in the
          Q
     resolution, doesn't it?
13
14
          Α
                Yes.
                Resolution 3 is the amount of the fee and service
15
     charge set forth attached to Exhibit A which we just read
16
     from, right?
17
          Α
18
                Yes.
                "Do not exceed the estimated amount required to
19
          Q
20
     provide the service for which the fee is charged, " right?
21
          Α
                Right.
22
          Q
                Why is that?
                I believe it's a state law.
23
          Α
                Is it in the Constitution or is it the law?
24
                I couldn't tell you.
25
          Α
                Okay. And so do you do an analysis to decide how
26
          Q
27
     much the operating costs are for receiving septage and then
     set the fee at that amount?
28
```

```
Α
                Each department head would do that.
 1
 2
                So when it says "inspection testing fee,"
     presumably that's how much it cost to test septage when it
 3
     comes in, correct?
 4
 5
          Α
                Yes.
 6
          Q
                And then when it says septage disposal $20 plus
 7
     12 cents a gallon, that's how much it costs for the city to
 8
     process septage in its septage business, correct?
 9
          Α
                Yes.
                And the idea at the end of the day is that the
10
          0
     revenue you bring in will cover exactly what the costs are?
11
12
          Α
                Yes.
13
                You're not looking to make a profit on septage
          Q
14
     receiving, correct?
15
          Α
                No.
16
          0
                Or on any of the services you provide, correct?
17
          Α
                That's correct.
                The only way a city can make a profit is by
18
          Q
19
     getting voters to approve a tax; isn't that right?
20
          Α
                Yes.
                I learned a lot in this case.
          0
21
22
                I have with me copies of resolutions going all
     the way back to 2005. And as far as you know, did same
23
24
     language appear in the resolution all the way back to 2005?
                I presume so, but I'd have to read them.
25
          Α
26
          Q
                Okay.
27
                THE CLERK: Marking 333 for the record.
                  (Plaintiff's Exhibit 333 was
28
                  marked for identification.)
```

BY MR. O'BRIEN: 1 2 When your city clerk went and found these documents for you, these documents are kept in a specific 3 place in the city, correct? 4 5 Α Yes. 6 Q And when these resolutions are passed, it's the 7 city's policy to contemporaneously record the resolution as it was made accurately, correct? 8 9 Α Yes. And it's attested to, correct, by the city clerk? 10 0 11 Α Yes. 12 That's a position you held for a while, so you Q know how resolutions are passed, right? 13 14 Α Yes. And it's also attested to by the mayor, right? 15 Q 16 Α Yes. 17 0 So these resolutions can be considered very reliable documents, correct? 18 MR. BARTOLOTTA: Objection, calls for 19 20 speculation. 21 THE COURT: Overruled on that ground. Was there a second basis? 22 MR. BARTOLATTA: Lacks foundation. 23 THE COURT: Sustained. 24 BY MR. O'BRIEN: 25 As a city clerk, you do everything you possibly 26 Q can prior to attesting a resolution to assure that the 27 28 document accurately reflects the decisions made by the City

```
Council, correct?
 1
 2
          Α
                Yes.
                And then the documents are stored at the city,
 3
          0
     correct?
 4
 5
          Α
                Yes.
 6
          Q
                And they're stored in a reliable place?
 7
          Α
                Yes.
                And you asked your clerk today to go search the
 8
          Q
 9
     public records of the City of Willits and find the
     resolutions I asked for, correct?
10
11
          Α
                Yesterday, yes.
12
          Q
                Do you have any reason to doubt the authenticity
     of the records that she gave you this morning to bring to
13
14
     me?
                I didn't look at them myself. I delivered them.
15
          Α
     So I, on principle know they should be very authentic
16
17
     copies.
                MR. O'BRIEN: I'd like to move to admit this
18
     resolution as well.
19
20
                MR. BARTOLOTTA: No objection.
21
                THE COURT: Just the first page or with the
22
     exhibits?
                              No, with the exhibits, your Honor.
23
                MR. O'BRIEN:
                THE COURT: So 333.
24
                MR. O'BRIEN: And it's only important for our
25
     damages calculation later.
26
27
                THE COURT: 333 is admitted.
28
                MR. O'BRIEN:
                              Thank you, your Honor.
```

(Plaintiff's Exhibit 333 1 was received in evidence.) 2 BY MR. O'BRIEN: 3 Again, if you could just briefly scan resolution 4 Q This is a similar resolution to the one that was 5 6 passed in 2014, correct? 7 MR. BARTOLOTTA: Lacks foundation. THE COURT: If you know, you may answer. 8 9 THE WITNESS: Yes, it is. BY MR. O'BRIEN: 10 You're looking at both of them, right? 11 Q 12 Α Yes. 13 So you can see whether or not they're very similar, correct? 14 Α Yes. 15 And specifically with regard to paragraph 3, 16 17 these -- a very similar language exists, correct? Α Yes. 18 And it says, "The amount of the fee and service 19 Q 20 charges set forth in attached Exhibit A don't exceed the amount required to provide the service for which the fee is 21 22 charged, "right? Α 23 Yes. So in 2005, if we look at -- the fee schedule is 24 a little different. Page 10 in 2005, you see the septage 25 charge there, number 2? 26 27 Α Yes. 28 Q And in 2005, you were charging \$40 a load plus 10

```
cents a gallon, right?
 1
 2
          Α
                Yes.
                Or $20 a load for trucks of 500 gallons or less,
 3
          0
     right?
 4
 5
          Α
                Yes.
 6
          Q
                And you didn't have -- did you have a testing fee
 7
     in 2005 or not? Oh, yeah. $25, right?
          Α
                Yes.
 8
 9
                Do you know what is involved in testing septage?
          Q
10
          Α
                No.
                Ask Rod Wilburn?
11
          Q
12
          Α
                Yes.
13
                Okay. So the price has gone up a little bit
          0
14
     since 2005, that's because your costs have gone up a little
     bit, correct?
15
                MR. BARTOLOTTA: Objection, calls for
16
17
     speculation, lacks foundation.
                THE COURT: At this point, yes, it does, but
18
     doesn't foreclose the area.
19
20
     BY MR. O'BRIEN:
                Again, in 2005, the way the City of Willits
21
          Q
22
     complied with the resolution 2005-27, was they did an
     analysis and determined that the costs listed on page 10,
23
     the fees listed on page 10, would either cover or be less
24
     than the amount you were paying to treat the septage,
25
26
     correct?
27
                I really have no knowledge of what the analysis
28
     was at that time.
```

```
They would have had to do some analysis in order
 1
          Q
 2
     to comply with the law, right?
                I would presume.
 3
                Do you have any reason to believe that the
 4
          Q
 5
     analysis was done differently in 2005 than it's done today?
 6
          Α
                I really couldn't speculate on that.
 7
          Q
                And who was the city manager in 2005, if you
     recall?
 8
 9
          Α
                Ross Walker.
                       So we can talk to Mr. Walker more about
          0
                Okay.
10
     that, correct?
11
          Α
                Yes.
12
                              I have the rest of the resolutions
                MR. O'BRIEN:
13
14
     which I'm not going to ask her questions about unless you
     need me to. I'd like to just admit the other resolutions as
15
            They're all the same. As one packet, one exhibit.
16
17
                MR. CROWLEY:
                              Just lay the foundation.
                                 I have not seen them.
18
                MR. BARTOLOTTA:
                MR. O'BRIEN: All right. We'll just go through
19
     each one of them.
20
                THE CLERK: Marking 334 for the record.
21
                 (Plaintiff's Exhibit 334 was
22
                  marked for identification.)
     BY MR. O'BRIEN:
23
                All right. We're looking now at Exhibit --
          Q
24
                We're now looking, I think, at Exhibit 334,
     right?
25
          Α
                And we'll go hopefully fairly quickly.
     questions I asked you regarding 333. You used this same
26
     procedure to verify that you were delivering me an authentic
27
     resolution here today, right?
                Yes.
28
                It was stored in the same reliable place, you
     used a reliable employee to retrieve it. Can you look at
```

```
1
     this document and tell me if that appears to be a true and
     correct copy of a City of Willits resolution for 2006?
 2
                Yes, it does.
                MR. O'BRIEN:
                               I'd move to admit 334.
                                 Agreed. Admitted.
                MR. BARTOLOTTA:
 3
                 (Plaintiff's Exhibit 334
                  was received in evidence.)
 4
 5
     BY MR. O'BRIEN:
 6
          0
                So this document also for 2006 has the same
 7
     language at paragraph 3, correct?
          Α
 8
                Yes.
 9
                MR. O'BRIEN:
                              Okay. The next document will be
     2007, and that's Exhibit 335.
10
11
                THE CLERK: Marking 335.
12
                 (Plaintiff's Exhibit 335 was
                  marked for identification.)
13
14
                MR. CROWLEY: Your Honor, is it okay if I just
     hand this to the witness?
15
                THE COURT: Of course.
16
17
     BY MR. O'BRIEN:
          Q
                And 335 should be the 2007 resolution.
18
19
          Α
                Yes.
20
                Same questions. Did you have a reliable person
          Q
     retrieve this document from a very reliable place?
21
22
          Α
                Yes.
                Do you believe this to be a true and correct copy
23
24
     of a resolution of the City of Willits?
25
          Α
                Yes.
                And this resolution contains the same language at
26
          Q
     paragraph 3, right, that the fees cannot exceed the costs
27
28
    you incur, correct?
```

```
Α
 1
                Yes.
 2
                And on page 11, the septage fee looks like it was
     the same as it was in 2005. Do you see that?
 3
          Α
 4
                Yes.
                And in order to comply with the law, the city
 5
          0
     would have had to make sure that those fees were less than
 6
 7
     what their operating costs were, right?
          Α
 8
                Yes.
 9
                MR. O'BRIEN: I'd like to admit 335.
                MR. BARTOLOTTA: No objection.
10
11
                THE COURT: 335 is admitted, as was 334.
12
                  (Plaintiff's Exhibit 334
                  was received in evidence.)
13
14
     BY MR. O'BRIEN:
                So this document also for 2006 has the same
15
     language at paragraph 3, correct?
16
17
          Α
                Yes.
                MR. O'BRIEN: Okay. The next document will be
18
     2007, and that's Exhibit 335.
19
20
                THE CLERK: Marking 335.
                  (Plaintiff's Exhibit 335 was
21
                  marked for identification.)
22
                               Your Honor, is it okay if I just
23
                MR. CROWLEY:
     hand this to the witness?
24
                THE COURT: Of course.
25
     BY MR. O'BRIEN:
26
27
          0
                And 335 should be the 2007 resolution.
28
          Α
                Yes.
```

```
Q
                Same questions. Did you have a reliable person
 1
 2
     retrieve this document from a very reliable place?
 3
          Α
                Yes.
 4
          Q
                Do you believe this to be a true and correct copy
     of a resolution of the City of Willits?
 5
 6
          Α
                Yes.
 7
          Q
                And this resolution contains the same language at
     paragraph 3, right, that the fees cannot exceed the costs
 8
 9
     you incur, correct?
          Α
10
                Yes.
          Q
                And on page 11, the septage fee looks like it was
11
     the same as it was in 2005. Do you see that?
12
13
          Α
                Yes.
14
          0
                And in order to comply with the law, the city
     would have had to make sure that those fees were less than
15
     what their operating costs were, right?
16
17
          Α
                Yes.
                              I'd like to admit 335.
18
                MR. O'BRIEN:
19
                MR. BARTOLOTTA: No objection.
20
                THE COURT: 335 is admitted, as was 334.
                  (Plaintiff's Exhibit 334
21
                  was received in evidence.)
22
                  (PLaintiff's Exhibit 335
23
                  was received in evidence.)
24
                MR. O'BRIEN:
                               This would be 336. We're going to
25
     mark the resolution from 2008 as 336.
26
27
                THE CLERK:
                             336.
28
                  (Plaintiff's Exhibit 336 was
                  marked for identification.)
```

```
MR. CROWLEY: Your Honor, may I approach?
 1
 2
                THE COURT: Yes.
                MR. O'BRIEN: I wanted to do this as a packet,
 3
     but we're going to do it individually.
 4
                MR. BARTOLOTTA: Objection, your Honor, it's not
 5
 6
     a question.
 7
                THE COURT: It is not a question. So please just
    put the next question.
 8
 9
     BY MR. O'BRIEN:
                Sure. Next question. Same questions as with
10
          0
     regard to the previous resolution. You had a reliable
11
12
     person go retrieve this from a reliable location at the City
     of Willits, right?
13
14
          Α
                Yes.
                And this is a true and correct copy of a
15
          Q
     resolution from 2008, as far as you know, from the City of
16
     Willits, correct?
17
          Α
                Yes.
18
                You believe this to be accurate?
19
          Q
20
          Α
                Yes.
                And authentic?
21
          0
22
          Α
                Yes.
                       And you see paragraph 3 where it says the
23
                Okay.
     amount of the fee can't exceed your costs, right?
24
          Α
                Yes.
25
                Okay. Page 11, again I should have just gone
26
          Q
27
     through this in the first place. It's exactly the same as
28
     the last year. That had septage fees again, correct?
```

Α Yes. 1 2 And the septage fees for 2008 stayed the same as they were for 2007, 40 bucks a load plus 10 cents a gallon, 3 right? 4 5 Α Yes. And the city, in order to comply with the law, 6 Q 7 would have had to make sure that those fees were not more than what you were expending in costs, correct? 8 9 Α Yes. I'd move to admit 336. MR. O'BRIEN: 10 11 MR. BARTOLOTTA: Agreed. 12 THE COURT: Admitted. (Plaintiff's Exhibit 336 13 was received in evidence.) 14 Why don't we go ahead and take our 15 THE COURT: 16 morning break at this time? 17 Ladies and gentlemen, we'll take a 20-minute Please return promptly at 10:20 and remember the 18 admonition, and we'll resume with Ms. Moore's testimony at 19 20 10:20. 21 22 23 24 25 26 27 28

THE COURT: Back on record in Brooktrails versus

City of Willits. Counsel are present. No jurors are present

and I just wanted to make a quick comment.

First of all, as counsel knows probably from their experience thus far, I like to keep this informal in the courtroom. I don't have any problem with witnesses being approached. Counsel are very professional. That's not an issue, they don't need to ask permission for that.

What I would like to ask you to do, Mr. O'Brien, if you have something that you need to meet and confer about with counsel, if you can just do it more than in a soto voce, just quietly confer without the jury hearing it and make sure that any comments that are on the record are in the form of questions that are going to the witness and not start colloquy with counsel. Again, I appreciate the informality and I appreciate that you know your case so well.

But just for our reporters and to establish a bit of decorum, let's try to do that.

MR. O'BRIEN: I agree 100 percent. I apologize for that.

THE COURT: With that, let's bring in our ladies and gentlemen of the jury.

(Whereupon the following matters were heard in open court, in the presence of the jury.)

THE COURT: We're now convened back with the ladies and gentlemen of the jury and our alternatives.

And at this time, when you're ready, counsel.

MR. O'BRIEN: Yes, your Honor.

BY MR. O'BRIEN:

1

2

3

4

5

6

7

8

9

- Q. We had a couple more of these resolutions to go through. I think we were on 337, Ms. Moore. And correct me if I am wrong, this is a true and correct copy of a 2009 resolution with the City of Willits, correct?
 - A. Yes.
 - Q. And you gave this to me this morning, correct?
- A. Yes.
 - Q. After you had one of your clerks search the public records in your office and find these resolutions, correct?
- 11 A. Yes.
- Q. You have no reason to doubt the authenticity of this, correct?
- 14 A. No.
- MR. O'BRIEN: I move to admit 337.
- MR. BARTOLOTTA: Agreed.
- 17 THE COURT: 337 is admitted.
- 18 (Whereupon, Exhibit 337 was admitted.)
- 19 BY MR. O'BRIEN:
- Q. And if we look at paragraph three, the same language in there, is that the city can't charge more than their cost,
- 22 correct?
- 23 A. Yes.
- Q. And maybe at page 11. Let's see. Nope. If you see the sheet before me Ms. Moore, shout it out.
- 26 A. Page 14.
- Q. Okay. On page 14, it appears that the septage fee for 2009 was the same as 2008, being \$25 for an inspection and

1 \$40 per load, plus ten cents a gallon, correct?

A. Yes.

2

3

4

5

6

7

8

9

11

12

1.3

14

15

16

17

19

20

21

22

23

24

- Q. And we know because the City of Willits had to comply with this resolution and with the law that those fees were either equal to or less than what you paid to process that septage, correct?
 - A. That's my presumption.

MR. O'BRIEN: Your Honor, may I approach the witness?

10 THE COURT: You may.

MR. O'BRIEN: That's 339?

THE WITNESS: 338.

BY MR. O'BRIEN:

- Q. 338. The next document we're going to look at is Exhibit 338. And this, does this appear to be to be a true and correct copy of a resolution passed in 2010 entitled resolution 2010-07?
- 18 A. Yes.
 - Q. And, again, the language regarding the fact that the fees cannot exceed the cost charged -- the cost incurred by the city appears at resolution three, correct?
 - A. Paragraph three, yes.
 - Q. A resolution is an official act of the city, correct?
- 25 A. Yes.
- Q. And when the city adopts this resolution, attached to every one of its fee schedules, it's certified to the public that the things contained in the resolution are

believed by the council to be true, right? 1 2 Α. Yes. 3 And they take whatever steps necessary, according to Q. best municipal management practices, to assure those 4 statements are true, right? 5 6 Α. Yes. 7 And the city council relies on the staff, including you, in informing them about the veracity of these, correct? 8 9 MR. BARTOLOTTA: Calls for speculation. THE COURT: If you know. 10 THE WITNESS: The city council would rely on staff. 11 12 BY MR. O'BRIEN: 13 Staff preparing the fee schedule attached to this Q. fee schedule, correct? 14 15 Α. Yes. 16 And if you look at page ten, both the format and the 17 price have changed. But we see sewer special fees, 18 inspection, still \$25. And the disposal is now \$40 a load and \$0.12 a gallon, correct? 19 20 Α. Yes. And we can presume by, if we believe that the city 21 complied with its own official act, this resolution, that 22 23 those fees are either less than or equal to what you actually 24 paid in expenses to process the septage received? 25 Yes, we can presume that. Α. 26 MR. O'BRIEN: I'd like to move to admit 338.

THE COURT: Admitted.

MR. BARTOLOTTA: Yes.

Agreed.

2.7

(Whereupon, Exhibit 338 was admitted.) 1 2 MR. O'BRIEN: If I could approach. 3 THE COURT: You may, always, you don't have to ask. MR. O'BRIEN: Okay. Thank you. Your Honor. 4 You have in front of you trial Exhibit 339. 5 Ο. This is 6 a 2011 exhibit. We have two more years to go. Again, the 7 language -- strike that. 8 This resolution appears to be a true and correct 9 copy of an official resolution of the City of Willits? 10 Α. Correct. And you had your clerk search for this document in 11 12 the official files of Willits and find it, copy it and deliver 13 it to me today, right? Yes. 14 Α. And at section three, you see the resolution amount 15 16 of fees and services set forth don't exceed the estimated 17 amount to provide the service, right? 18 Yes. Α. 19 Ο. No page numbers. Can you turn to -- there's no page 20 number on it, on the document, you have to flip through until 21 you see sewer septage fees. 22 Okay. And you see there with the sewer special fee, 23 looks like the same as the previous year, correct? 24 Α. Yes. 25 So in 2011, '12, you were charging \$25 for an 26 inspection fee, \$40 for a load and \$0.12 for every additional 27 gallon, right?

28

Α.

Yes.

```
Do you know how they measure the gallons of septage
 1
          Q.
 2
     that are dropped off by the trucks at the plant?
 3
          Α.
                No.
 4
          Q.
                You presume that someone measures the number of
 5
     gallons?
 6
                MR. BARTOLOTTA: Calls for speculation.
 7
                THE COURT: It does.
 8
                MR. O'BRIEN: I'll withdraw the question.
 9
                I move to admit 339.
10
                MR. BARTOLOTTA: Agreed.
11
                THE COURT: Admitted.
12
                (Whereupon, Exhibit 339 was admitted.)
13
     BY MR. O'BRIEN:
                Ms. Moore, I am going to give you Exhibit 340.
14
          Q.
15
     Exhibit 340 is similar to the previous documents we've spoken
16
     about. Does this appear to be a resolution, a true and
17
     correct copy of a resolution of an official act of the City of
     Willits?
18
19
          Α.
                Yes.
20
                And did you again have your clerk search the
21
     official files of Willits and find this document?
22
          Α.
                Yes.
23
                And do you have any reason to doubt the authenticity
24
     of this development?
25
          Α.
                No.
26
                And at line three, it again says that the fee can't
          Q.
2.7
     be more than the costs incurred, right?
28
          Α.
                Yes.
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And Mr. Crowley was nice enough to put a tab on page 1 Q. 2 ten for us, saving time. And it looks like in 2012, the fees 3 didn't go up. Would you agree? Would you agree with that? 4 Α. Yes. So there's still \$40 a load, \$.012 a gallon correct? 5 Ο. 6 Yes. Α. 7 MR. O'BRIEN: Agreed to admit 340. 8 MR. BARTOLOTTA: Agreed. 9 THE COURT: Admitted. 10 (Whereupon, Exhibit 340 was admitted.) 11 BY MR. O'BRIEN: 12 Ms. Moore, I am going to provide you with a copy of 13 trial Exhibit 341. Again, does this appear to be an authenticate copy of a city resolution from the City of 14 15 Willits Resolution Number 213-13? 16 Α. Yes. 17 Line three, it still says, again, that you can't Q. 18 charge more than what you're spending on any specific service, 19 correct? 20 Yes. Α. 21 If you can turn to the tab page. The prices appear 22 to be the same again, \$25 for a testing fee. \$40 per load and 23 \$0.12 per gallon, correct? 24 Α. Yes. 25 Those should be the costs that are incurred by the 26 City of Willits, correct? 2.7 Α. Yes.

MR. O'BRIEN: I moved to admit 341 as well.

MR. BARTOLOTTA: Agreed. 1 2 THE COURT: Admitted. 3 (Whereupon, Exhibit 341 was admitted.) 4 MR. O'BRIEN: I believe we have all the resolutions. 5 THE CLERK: Marking 342 for the record. 6 (Whereupon, Exhibit 342 was marked for 7 identification.) BY MR. O'BRIEN: 8 9 Ms. Moore, you recall a while ago I believe we had a 10 telephone conversation with Mr. Bartolotta on the phone and 11 you provided me with some general ledgers. Do you recall 12 that? 1.3 Α. Yes. How did you go about obtaining those general 14 Q. 15 ledgers? 16 Α. It was -- I gave my finance director direction. 17 And who was your finance director? Q. 18 Susan Holmes. Α. And Ms. Holmes, do you believe she competently, 19 Q. 20 accurately carried out your instructions? 21 Α. Yes. 22 And she searched the city's official records and 23 found the general ledgers that I requested, right? 24 Α. Yes. 25 And she returned those to you once she had found Q. 26 them, correct? 2.7 On a disk, yes. Α. 28 And you ultimately provided these through your Q.

1 attorney to me, correct?

A. Yes.

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Q. I am going to show you an excerpt out of one of the general ledgers that I received from you. It's marked as Trial Exhibit 342.

I am assuming in your position as city manager for the City of Willits, you have the opportunity to look at general ledgers every once in a while, correct?

- A. I have the opportunity to do so.
- Q. Okay. And do you do so every once in a while?
- A. No.
- 12 Q. No. Have you ever seen a general ledger before?
- A. I have. I have reviewed them during finance committee meetings.
 - Q. Does this look like a true and correct copy of a general ledger that you produced for me for year 2004 through 2014 from the sewer department?
- 18 A. I did not inspect the general ledgers that were on that disk.
 - Q. But the general ledgers that were on that disk were the ones that were provided to you by your finance administrator at your direction, correct?
 - A. Yes, in response to a public request.
- Q. Those were are all official documents of the City of Willits, correct?
- 26 A. Yes.
- Q. And Brooktrails doesn't need to make a public record request to obtain general journals from the City of Willits on

the sewer fund, do they? 1 2 Α. No. 3 They have the right pursuant to the Second Amendment Q. 4 and the original contract to do so, right? 5 Α. Yes. 6 Why when I was looking for these general ledgers, Q. 7 did you require a public record requests? 8 MR. BARTOLOTTA: Objection. Lacks foundation. 9 THE COURT: That's overruled. If you have an 10 answer, you may give it, Ms. Moore. 11 THE WITNESS: I don't recall that I required, I 12 think that the somebody at the city may have requested that it 1.3 be submitted in that format. 14 BY MR. O'BRIEN: 15 So in the future, if Brooktrails wants to get Q. 16 general ledgers from the sewer fund, they can direct a letter 17 to you and you'd provide them? 18 Α. Yes. 19 Q. In compliance with the contract? 20 Α. Yes. 21 MR. O'BRIEN: I'd like to move to admit this 22 exhibit. 23 MR. BARTOLOTTA: Agreed. 24 THE COURT: And what, designated as 342? 25 MR. O'BRIEN: What number is it on the sticker, I 26 forgot. 2.7 THE WITNESS: 342. 28 THE COURT: 342 is admitted.

(Whereupon, Exhibit 342 was admitted.) 1 2 MR. O'BRIEN: Thank you. 3 Can you turn to, I believe it's page five. recall earlier we talked a little bit about the fact that 4 there is no real sewer engineer, they're all part of the city 5 6 engineering department. Do you remember that conversation? 7 Α. Yes. And we discussed the fact they don't have any of 8 9 their own office space or computers or anything like that, 10 correct? 11 Α. Right. I highlighted a few notes on your -- on your exhibit 12 13 there that I wanted to speak to you about. 14 MR. BARTOLOTTA: Your Honor, I don't have those highlights. 15 16 THE COURT: I am not sure I have either the 17 highlights or the correct page, counsel. 18 MR. O'BRIEN: I'll direct you to the right line, how about that? 19 20 THE COURT: Let me just indicate, I have a document 21 of several pages, but page one of one of one of two and then 22 one of one and one of two. There's no page five on my 342. 23 MR. O'BRIEN: You were given the wrong one then. That should be it. 24 25 MR. BARTOLOTTA: Your Honor, witness has a 26 highlighted copy. I would like to be able to see it before --

THE COURT: Please show that to counsel.

MR. O'BRIEN: Sure.

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MR. O'BRIEN: Yes. It is actually my highlighted 1 2 copy. I gave it to her by accident. BY MR. O'BRIEN: 3 And this is a fairly quick and straightforward line 4 Q. of questions. My question is this is a general journal that 5 6 we're looking at page five of the 5014 sewer engineering 7 plant, correct? Α. 8 Yes. 9 And I notice on line 1695 and 1696, which I 10 highlighted for you, there are amounts applied for the 11 purchase of a Dell flat panel screen and a Dell notebook, do 12 you see that? 1.3 Α. Yes. Do you think these were erroneously entered into 14 Q. this account and should have gone into the city account? 15 16 Α. I have no idea. 17 We know there's no computer in the sewer department Q. 18 and we know there's no employees to use them, right? 19 This is a purchase before I was even at the city. I 20 really don't know. 21 You have no information as to where those computers 22 are or why they were put in this account, right? 23 Α. That's correct. 24 Same thing with regard to the GHA ink camera, I 25 believe that's 1747.

Q. Same question. Do you have any information as to

What was your question?

MR. BARTOLOTTA:

MR. O'BRIEN: Yes.

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- why a camera was purchased for an account, for a department that doesn't have any employees of its own or an office or anything?
 - A. I can't respond to that.
 - O. You have no information?
 - A. I have no information.
 - Q. Right.
 - Okay. If you move down, there's some bigger charges. There's a charge for 2,984 and right below it a charge for 13,349 for surveying data loggers. Do you see that?
- 12 A. I do.

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- Q. And again, the sewer engineering department doesn't have any of its own data loggers, correct?
- 15 A. I don't know.
 - Q. Earlier you believed that there was no equipment owned by the sewer engineering department specifically. Are you changing your testimony?
- 19 A. No, I am not.
- Q. Okay. So the sewer engineering department does not have its own data logger, does it?
- 22 A. I don't -- not to my knowledge.
- Q. If there's a data logger, it's in the city engineer's office probably, correct?
- A. Well, I don't know about this equipment.
- Q. Okay. Is it -- is it -- is it likely that this equipment should have been charged to the city engineer department, and then part of it allocated to the sewer

engineering department? 1 2 MR. BARTOLOTTA: Objection. Lacks foundation. 3 THE COURT: Sustained. BY MR. O'BRIEN: 4 Would Ms. Cavallari know more about this possibly? 5 Ο. 6 Α. She may. 7 As city manager at Willits who's obligated to follow Q. 8 the best practices for a city manager, correct? 9 Α. Yes. 10 And has that been brought up in some of your 11 training courses that you've taken, what the best practices 12 are? 1.3 Α. Yes. And one of those best practices we talked about was 14 Q. 15 being honest in your -- in the execution of your official 16 duties, right? 17 Α. We take an oath to do so. 18 Okay. So that's a yes, right? Q. 19 Α. Yes. 20 And you also want to be accurate in the information 21 you're conveying, both to the city council, to your citizens, 22 to your affiliates, like Brooktrails, right? 23 Α. Yes. 24 And to Brooktrails citizens, correct? 0. 25 Α. Yes. 26 And you want to be ethical when you're dealing with Q. 2.7 financial matters on behalf of the City of Willits, right? 28 Α. Yes.

1 Q. And you'd agree that your certificate -- strike
2 that.

Do you have any professional certificates?

- A. For city manager, no.
- Q. Do you have any profession certificates at all?
- A. No. Sorry.
- Q. Okay. I don't either.

And would you agree with the statement that ethics and education and experience are very important to the role of city manager?

A. Yes.

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- Q. Has the City of Willits always had the philosophy as long as you've been there to use best municipal practices when conducting their business?
 - A. Yes, I would say so.
- Q. And one of the best practices would be that you wouldn't want to attempt to impose or imply that language exists in a contract that doesn't actually exist in a contract, correct?
- MR. BARTOLOTTA: Objection. Vague.
- 21 THE COURT: Sustained.
- 22 BY MR. O'BRIEN:
 - Q. One of the best practices that you try to employ as the City of Willits when you send out bills like the one you sent out a few weeks ago to Brooktrails, they should be accurate, correct?
- 27 A. Yes.
- Q. And they should be supported by competent data,

1 correct?

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- 2 A. Yes.
 - Q. And if a city -- if the Town of Brooktrails wants to come to the City of Willits and look at those numbers behind the numbers, there should be competent evidence to support each one of those numbers, correct?
 - A. Yes.
 - Q. That's the best practice, right?
 - A. Yes.
- Q. Are your staff members in the finance department trained in the best practices in preparing invoices such as this?
- 13 A. Yes.
 - Q. And the same detail should be used in preparing invoices to Willits -- excuse me -- to Brooktrails as you use when you prepare invoices for your own citizens, right?
- 17 A. Yes.
- 18 Q. You should be completely accurate and honest,
 19 correct?
- 20 A. Yes.
 - Q. And the best practices are something that all municipalities nationwide try to follow, correct?
- A. I would hope so.
 - Q. They tell you that in your training course, right?
- 25 A. Yes.
- Q. The cities all try to follow these same standards, correct?
- 28 A. I would hope so.

As city manager, are you the CEO of Willits? 1 Q. 2 Α. Yes. 3 And Joanne Cavallari, who we're going to hear from, Q. used to be the CFO correct? 4 5 Α. Yes. After our discussion, do you believe as you sit here 6 7 today that the City of Willits followed the best municipality practices when they sent that invoice a few weeks ago to 8 9 Brooktrails? 10 MR. BARTOLOTTA: Objection. Vague, and lacks 11 foundation. 12 THE COURT: Calls for a conclusion, as well. 1.3 Sustained. 14 MR. O'BRIEN: I have no further questions. 15 THE COURT: Cross-examination at this time? 16 MR. BARTOLOTTA: Yes. Just briefly. I will bring 17 her back in our case in chief. 18 THE COURT: Okay. This is in effect redirect based on what has happened as part of plaintiff's case. 19 20 21 RE-DIRECT EXAMINATION (776) 22 23 BY MR. BARTOLOTTA: 24 Good morning, Ms. Moore. How are you? Q. 25 Great. Thank you. Α. 26 So you as indicated, you're the city manager. 27 other departments are there in the city, other than the sewer 28 department?

- 1 A. The water department. Public works. Streets and 2 maintenance. Police department. Finance department.
- Planning. Code enforcement. Airport. Municipal pool. Arts facility.
 - Q. And what does the planning department do?
 - A. They take care of both long-range planning and day-to-day permits and plan checks, things like that.
 - Q. What does the water department do?
 - A. They treat our -- treat and distribute our water to our customers.
- 11 Q. And how many employees does the City of Willits have approximately?
 - A. About 45.
 - Q. About 45?
 - A. Uh-huh.

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- Q. And in terms of your role with the city council, how would you describe your interaction with the city council on a day-to-day basis?
- A. Very well. I keep them informed as matters come up that they need to know about. Discuss, you know, any issues or upcoming matters with them.
- I work more closely with the mayor in crafting the agenda and any other meetings that have to occur.
 - Q. Who is the current mayor?
 - A. Bruce Burton.
- Q. How many members are on the city council?
- 27 A. Five.
- Q. How often do they meet?

- A. Twice a month for regular meetings.
- Q. With respect to your involvement in this metering issue, there was a letter that has been marked as Exhibit 330.
- 4 You happen to have that in front of you somewhere? I know
- 5 | there's a lot in front of you at this point. I think it may
- 6 be loose in that pile in front of you. I don't think it's
- 7 made it into a binder yet.
- 8 MR. O'BRIEN: I thought it was in the very back of the binder.
- 10 MR. BARTOLOTTA: Maybe it is.
- 11 THE WITNESS: It was loose yesterday. Okay.
- 12 BY MR. BARTOLOTTA:

- Q. So this is generally related to issues with the meter, correct?
- 15 A. Yes.
- Q. And the letter's been reviewed. This metering issue, there's kind of two phases to the meeting problem, correct? Okay.
- 19 A. (Non-verbal answer.)
- Q. So the meter that is currently in place, do you recall approximately when it was determined that it was not functioning properly?
- A. Not exactly.
- Q. Was it within the last two years?
- 25 A. Yes.
- Q. And has the city retained consultants to try to address this issue?
- 28 A. Yes.

- Q. And has, as far as you know, has Brooktrails retained consultants?

 A. Yes.
 - Q. Have you jointly retained a consultant who is neutral to try to address this issue?
 - A. Yes.

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- Q. Over what period of time, are we talking that there's been this correspondence between the City of Brooktrails and these consultants that are trying to address the issue?
- 11 A. Over the last six.
- 12 Q. Last six months?
- 13 A. Uh-huh.
- Q. You've been involved in communication with

 Brooktrails to set up times to have consultants try to go to

 the plant and see what the problem is?
- 17 A. Yes.
- Q. And who else has been involved, other than you? In note that the letter that we're looking at, Exhibit 330, was also signed by Rob Wilburn, correct?
- 21 A. Yes.
- Q. Who is Bob Wilburn?
- A. He's our public works director.
- Q. Is anyone else involved?
- A. In setting it up or in the -- in the actual inspection?
- Q. In the setting it up.
- 28 A. Jim Lance.

- Q. So, and Jim Lance is the city attorney?
 A. Yes.

 O. So this letter that was sent on February
 - Q. So this letter that was sent on February 19th, 2015, this is actually addressing an issue that has been discussed between the parties, at least in terms of the metering issue, correct?
 - A. Yes.
 - Q. Okay. Do you have an education in finance?
- 9 A. No.

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- 10 Q. Have you ever been an accountant?
- 11 A. No.
- 12 Q. Have you ever been a bookkeeper?
- 13 A. No.
- 14 Q. In terms of the city, there's a finance director?
- 15 A. Yes.
- Q. And Joanne Cavallari used to be the finance director, correct?
- 18 A. Yes.
- Q. Was she the finance director when you were city clerk?
- 21 A. Yes.
- Q. Who is the finance director now?
- 23 A. Susan Holmes.
- Q. Are there other individuals involved in the finance department?
- 26 A. There are three other finance department employees.
- Q. And what are those like, what level of employee are they?

- A. Senior accountant and then two customer service clerks, that one does accounts payable, the other one does utility bills. They have a variety of other duties as well.
- Q. There's been some discussion or comments regarding city engineer versus city sewer engineer.

I just want to review this. Who is the city engineer?

- A. Tom Mannatt.
- Q. And what does Tom Mannatt do? What is the scope of his duties as city engineer?
- A. Well, he's our engineer of record. And so any matters that, any projects that have to be developed, surveying, the wastewater treatment plant was the largest project that the city has ever undertaken, so he was our lead person on that.
- Q. So within the budget, there's the city engineer, has its own separate accounting for the budget?
 - A. Yes.
 - Q. And then there's also a sewer engineering budget?
- 20 A. Yes.

- Q. Now, that sewer engineering budget, there's an allocation, a small percentage or a percentage of the engineer's time that goes into that budget, correct?
 - A. Yes.
 - Q. Is there also a water engineering budget?
 - A. I'd have to look. Yes.
- Q. And so the way the budget works, his time is allocated between different departments, correct?

1 Α. Yes. MR. O'BRIEN: Objection. Vague as to time. 2 3 budget are we looking at? BY MR. BARTOLOTTA: 4 The budget you've been reviewing which is 2012, 5 Q. 6 2013, I believe? 7 Α. Yes. 8 So, yes, there's no specific department that is the 9 sewer engineering or water engineering, but there's a city engineering department, correct? 10 That's correct. 11 Α. 12 With respect to the budgets, there was some Q. 13 discussion regarding the goals that were set out. 14 Yes. Α. 15 Why is that language used -- well, strike that. Q. 16 Is that every department have a section where 17 there's goals? 18 Α. Yes. Why is that used? 19 Ο. 20 So we can just establish our goals for the coming, 21 whether it's a year or two years or longer. 22 And inform the council and the community on what 23 we're working on. 24 Okay. And is the objective that those goals are Q. 25 what is going to get done in that year? 26 That's the hope. Α. 27 Does it happen? Q.

28

Α.

No.

- Q. Okay. So when did you use -- a little bit of background, when did you start working for the City of Willits?
 - A. In December of 2009.
 - Q. And what was your first role, your position?
 - A. Human resource director and city clerk.
 - Q. And when did you become city manager?
- A. Initially, interim city manager in January of 2013.

 And then appointed to the permanent position in May of 2013.
- Q. And were you, between December of 2009 and January 2013, were you through that whole period human resources director and city clerk?
- 13 A. Yes.

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- Q. And as a city clerk, what were your duties?
- A. Official records custodian for the city. Attended all of the council meetings, whether they were regular council meetings, special meetings. Took the minutes, prepared the agendas.
 - Q. Slow down just a little for the court reporter's sake.
 - A. Okay. Basically, keep the business of the city in terms of record.
 - Q. And who is the current city clerk?
 - A. Technically, it's still me. We have a deputy city clerk, who is on track, I hope, to be appointed the city clerk in the near future.
- Q. Why were you both human resources director and city clerk?

- A. Willits is a small city, a small agency and many positions wear multiple hats. That position had a dual role for some years. And, in fact, it had a few additional hats that I didn't fortunately inherit, like airport manager.
- Q. There were some times when someone was a city clerk and airport manager?
 - A. Yes.
 - Q. You're at city hall, correct?
 - A. Yes.
 - Q. And how many people work in the office at city hall?
- A. Six.

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- 12 Q. And what do those six people do?
- 13 A. We have the finance director. Senior accountant.

 14 The two finance clerks. One does accounts payable. The other

 15 does utility billing primarily. And the deputy city clerk and

 16 myself.
- Q. And is there a director of the parks department?
 - A. Public works director.
 - Q. And where is the public works director's office?
 - A. Down the street on Commercial Street from city hall.
 - Q. Since you've been there, has it been your experience that people wear different hats or multiple hats?
 - A. Very much so.
 - Q. Okay. Can you explain why that happens?
- A. Well, primarily due to budget limitations. Back in 26 2009 before I came on board, there was an early retirement 27 program offered and a number of long-time city employees 28 retired as a result of those six positions, the only position

that I filled was the city clerk position. And that's when I 1 2 I was hired. 3 Ο. So in 2009, eight positions were retired, but only 4 one person came in to replace them? 5 Α. Yes. 6 MR. BARTOLOTTA: I have no further questions for this witness at this time, and reserve the right to call her 7 8 in my case in chief. 9 THE COURT: Any redirect under 776, Mr. O'Brien? 10 MR. O'BRIEN: Yes, your Honor. 11 12 RECROSS EXAMINATION (776) 13 BY MR. O'BRIEN: 14 15 Counsel just asked you about 2009, and I think you Q. 16 responded that 2009 was very tough budget year; is that 17 correct? 18 Α. Yes. Was that because there was a giant financial crisis 19 Ο. 20 going on in the United States? 21 Well, I don't know what the reason was for the city. I wasn't there at the time until the very end of that year. 22 23 Ο. The city receives revenue, part of the revenue from 24 the property taxes that the county collects, correct? 25 Α. Yes. 26 Q. And property values go down, property taxes go down, 27 right? 28 Α. Yes.

If the real estate market is depressed, that means 1 Q. 2 there could be less revenue for the City of Willits? 3 Yes. Α. That's possible, that's one of the pressures that 4 Q. was on Willits in 2009, right? 5 6 Yes, that's possible. 7 MR. O'BRIEN: I need to talk to the clerk for one 8 second. Binder two. Accounting binder two. This is the 9 invoices and the audit. Is that marked? We'd like to mark 10 the binder, just like we did the budget binder. 11 order. We'll call it accounting binder two. THE CLERK: Marking 343 for the record. 12 13 (Whereupon, Exhibit 343 was marked for identification.) 14 15 MR. O'BRIEN: Make sure I am getting the right one. 16 I think it's six. Yes. BY MR. O'BRIEN 17 18 I am going to hand you what is marked as binder --19 you've got a lot of binders up here. 343. 20 And this binder contains the invoices that we 21 received from the City of Willits as well as audited 22 financials. I'd like you to turn to the first tab six,

please,

MR. O'BRIEN: And, Mr. Bartolotta, I believe we agreed these are -- you want to look over this binder before we admit it?

MR. BARTOLOTTA: Yes, please.

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MR. O'BRIEN: If we can just preliminarily admit it,

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and we'll talk at it at the break.
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               MR. BARTOLOTTA: That's fine.
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               THE COURT: Provisionally admitted.
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                (Whereupon, Exhibit 343 was provisionally admitted.)
 5
    BY MR. O'BRIEN:
               I'd like you to look at the document that is at tab
 6
     six. Is that an invoice from the City of Willits to
 7
     Brooktrails dated June 30th, 2010?
 8
 9
          Α.
               Yes.
               And this is the actual amounts, so this is what you
10
11
     were asking Brooktrails to pay, correct?
12
          Α.
               Yes.
13
               So this is, when I say fiscal year 2010, I mean from
          Q.
14
     June of 2009 to June of 2010, right?
15
               I would think that would be July of 2009 through
          Α.
     June of 2010.
16
17
               July 1st, 2009?
          Q.
18
               Yes.
          Α.
               Okay. And that was during this period of hard times
19
          Q.
20
     for the city, correct?
21
          Α.
               Yes.
22
               MR. O'BRIEN: I'd like to publish this.
23
               MR. BARTOLOTTA: That's fine. Is that okay, your
24
     Honor?
25
               THE COURT: Yes.
26
               MR. O'BRIEN: Okay. Sorry.
2.7
    BY MR. O'BRIEN
28
          Q.
               I'd like you to look at the 501 account, which is
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administration, do you see that? 1 2 Α. Yes. And in 2010, the City of Willits asked Brooktrails 3 4 to contribute for administering the sewer plant \$471,000, correct? 5 6 MR. BARTOLOTTA: Objection. Misstates the document, 7 what it indicates, lacks foundation. THE COURT: All right. At this point, sustained. 8 9 Doesn't foreclose the area. BY MR. O'BRIEN: 10 11 Account number 5010 is administration, correct? Q. 12 Α. Yes. 13 And we talked about administration with regard to Q. the other bills we looked at, correct? 14 15 Α. Yes. 16 And on the other bill, the administration being 17 charged the -- divided up between the sewer plant and the 18 maintenance was about \$230,000, correct? Somewhere around there. 19 Α. 20 Substantially less than this number, correct? Q. Yes. 21 Α. And if you look at this bill, in this year after the 22 23 calculation was done by whoever, 70 percent of the 24 administration was charged to the sewer plant, right? 25 Α. Yes. 26 Ο. So the amount allocated over to the sewer plant is 27 \$332,954, correct?

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Α.

Yes.

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And 332,954 was then charged, or included in
 1
          Q.
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     Brooktrails bill, right?
 3
          Α.
               Yes.
               MR. BARTOLOTTA: Objection. Lacks foundation.
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                THE COURT: What was the legal objection?
 6
               MR. BARTOLOTTA: Lacks foundation. Improper
 7
     document as stated.
 8
                THE COURT: That will be subject perhaps in
 9
     redirect under 776, but witness appears able to answer and has
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                So overruled. You may continue.
     answered.
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               MR. O'BRIEN: I think we covered this. Maybe I
12
             This is a bill the City of Willits sent to
     forgot.
13
     Brooktrails, correct?
14
               THE WITNESS: It appears to be.
     BY MR. O'BRIEN
15
               For 2010?
16
          Ο.
17
          Α.
               Yes.
18
               And when you sent them this bill, you expected them
          Q.
19
     to pay the bill, correct?
20
          Α.
               Yes.
21
               And on this bill, it says, the City of Willits
22
     allocated $332,954 in administrative charges to the sewer
23
     plant, right?
24
          Α.
               Yes.
25
               And they asked Brooktrails to pay its share of that,
          Q.
26
     correct?
2.7
          Α.
               Yes.
28
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Okay. \$471,000, can you tell me how much it costs

Q.

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for you to hire a finance director for the City of Willits?
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                MR. BARTOLOTTA: Objection. Vague as to time.
 3
     BY MR. O'BRIEN:
 4
          Q.
               Now.
                Okay. Total compensation or base salary?
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          Α.
 6
               Total compensation?
          Q.
               Probably 130,000.
 7
          Α.
               Would it have been about the same in 2010?
 8
          Q.
 9
               I think it would have been less.
          Α.
10
                Okay. Has the City of Willits ever -- strike that.
          Q.
11
                The finance director knows how to do human
12
     resources, correct?
13
               MR. BARTOLOTTA: Objection. Calls for speculation
    and lack of foundation.
14
                THE COURT: Lacks foundation. Sustained.
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    BY MR. O'BRIEN:
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                Strike that. You had managed the finance director,
          Q.
18
     correct?
19
          Α.
                Yes.
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                She's under your direct supervision, correct?
          Q.
21
          Α.
                Yes.
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               And she follows your direction, correct?
          Q.
23
          Α.
                Yes.
24
               And you understand what her duties are, correct?
          0.
25
               Yes.
          Α.
26
                And one of her duties is managing human resources;
          Q.
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     isn't that correct?
28
          Α.
               No.
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- Okay. Does she understand human resources? 1 Q.
- 2 Α. She does.
- 3 Does she have people that work for her? Q.
- 4 Yes. Α.

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- 0. Does she write the payroll check?
- 6 The senior accountant writes them, and then she 7 reviews them.
 - And the senior accountant works for the finance Q. director, right?
- 10 Α. Yes.
- 11 And the finance director also pays the bill for the Q. 12 city, correct?
- 1.3 The accounts payable clerk issues those and is Α. 14 reviewed by the finance director.
 - She's responsible for that task? Q.
- 16 Α. Yes.
- 17 Has the City of Willits -- strike that. Q.
- 18 Do you have any idea how many transactions,
- financial transactions are accomplished by the City of Willits 19 20 on behalf of the, just the sewer plant --
- Α.
- 22 -- in a given year?

No.

- 23 MR. BARTOLOTTA: Objection. Beyond the scope of
- redirect or direct. 24
- 25 THE COURT: That's overruled. If you have an
- 26 answer, you may give it.
- 27 THE WITNESS: I do not.
- 28 BY MR. O'BRIEN:

- Q. Do you know how many full-time employees are assigned to the sewer plant budget?
 - A. Not offhand without looking.
- Q. Can you look at your budget, the tab ten that we were looking at?
- 6 MR. BARTOLOTTA: Just to be clear, this is 2012, '13 budget.
- 8 MR. O'BRIEN: We can look at any one of them.
- 9 They're pretty much the same.
- MR. BARTOLOTTA: I understand where, you know,
- 11 | you're asking her to look at.
- 12 THE WITNESS: Which one?
- 13 BY MR. O'BRIEN:

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- Q. Go ahead and look at the 2012, '13 budget.
- 15 A. In which funds?
- Q. How many employees, full-time employees equivalents are assigned to the sewer plant? It's account 5013.
- 18 A. 7.46.
- 19 Q. There's seven people to manage over there to 20 administrative, correct?
- 21 A. In '12, '13.
 - Q. In '12, '13 has the City of Willits ever considered simply hiring a finance director that is just responsible for administering the sewer plant for 120,000 instead of charging the sewer plant for 130,000 for administration?
- 26 A. I have no idea.
- Q. Is that something you may consider in the future?
- 28 A. We may.

And the finance director can handle all the tax of 1 Q. 2 administration of the sewer plant, that was her only position, 3 correct? MR. BARTOLOTTA: Objection. Lacks foundation. 4 THE COURT: If you know, she probably does. 5 Overruled. The answer stands. 6 7 THE WITNESS: I am sorry. I don't know that I gave an answer for that. 8 9 THE COURT: I thought -- in any event, the objection 10 is overruled, and if you do know, you may answer. 11 THE WITNESS: My answer was that, I didn't know. 12 THE COURT: Oh, I am sorry. 1.3 BY MR. O'BRIEN: 14 Q. Okay. Do you believe -- strike that. The allocation to administrative costs during 2009, 15 16 2010, should have borne a direct relevance to the benefit 17 received by that administration, by the sewer plant, right? 18 This budget was, an invoice was prior to my 19 involvement with this, so I really couldn't respond to that. 20 With regard to every invoice, including the one you 21 sent to my client a couple of weeks ago, the administrative 22 allocation should bear direct relevance to the information 23 received by the party receiving the allocation, the sewer 24 plant, correct? 25 Α. Yes.

Did the City of Willits attempt to move excess

allocation to the sewer plant during this year because they

were having a hard time and they needed revenue?

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MR. BARTOLOTTA: Objection. Lacks foundation. 1 2 Beyond the scope of direct. 3 THE COURT: On the first grounds, sustained. BY MR. O'BRIEN: 4 Do you have any reason to believe that the City of 5 Q. 6 Willits charged additional administration to -- during their difficult times in '09, '10, to the sewer plant in order to 7 recover revenue from Brooktrails? 8 9 MR. BARTOLOTTA: Objection. Lacks foundation. 10 THE COURT: Sustained. 11 BY MR. O'BRIEN: 12 Is one of the departments at the City of Willits the Q. 13 redevelopment agency? 14 Not currently. Α. 15 Why not currently? Q. 16 Α. Because the redevelopment went away. 17 The state took it back? Q. 18 Yes. Α. 19 Q. Did it used to be one of the departments at the 20 city? 21 Α. Yes. 22 Counsel was discussing with you the metering issue Q. 23 again and your letter. Do you recall that? 24 Α. Yes. 25 And I think you talked about a test you performed, Q. 26 right? I didn't perform it. 2.7 Α. 28 Q. A test that the -- when I say you, it's a proverbial

you, the City of Willits performed --1 2 Α. Yes. -- right? 3 Q. 4 Yes. Α. Prior to performing the test, did you contact 5 6 Brooktrails and tell them, hey, we're going to install some 7 Flo-Dar meters to test the plant, why didn't you send somebody out to watch the installation? 8 9 Α. No. 10 Was anyone at Brooktrails invited to inspect or 11 witness the installation of the meters that you were going to 12 use as a test back in January and February? 1.3 Α. No. 14 Q. Why not? 15 Α. It was installing a meter. We didn't think it was a 16 difficult task. 17 Well, forgive me if I am wrong, but for 15 years, Q. 18 we've had a dispute over installing meters, correct? MR. BARTOLOTTA: Objection. Calls for -- it's 19 20 argumentative. 21 THE COURT: Sustained. 22 BY MR. O'BRIEN: 23 So you didn't think that you should contact 24 Brooktrails because it was just over installing a meter, did 25 you think Brooktrails would have wanted to come witness that 26 installation? 2.7 MR. BARTOLOTTA: Objection. 28 THE COURT: Sustained.

BY MR. O'BRIEN:

- Q. Did your engineer contact Brooktrails or Brooktrails engineers and tell them, hey, we're installing a Flo-Dar meter to do a test, come watch the installation so you can verify it's done properly?
 - A. I don't know.
- Q. Do you know if any of the individuals that installed the Flo-Dar meters had ever installed a Flo-Dar meter prior to this one?
 - A. No. I don't know.
- Q. Do you know if they had an instruction manual available when they did the installation?
- A. I don't know.
- Q. Do you know anyone in -- do you know if any of the supervisors who supervised the installation of this test had any experience installing a Flo-Dar meter in the past?
 - A. I don't know.
- Q. As city manager, was it important when you were spending city funds to perform a test that you gain knowledge or information regarding the validity of the test?
 - A. Yes.
- Q. It was important to you that that test was going to be worth something, correct?
 - A. Yes.
- Q. Why didn't you ask if any of the people that were going to be performing the test had any knowledge regarding how to do the test?
- 28 A. I did not interact with those folks directly.

- Q. After the meters were installed, did you ever contact my office or Brooktrails or Chris Neary's office seeing how we were just coming up to trial and inform them about this test?
 - A. It was communicated in a letter.
 - Q. A letter we talked about earlier, right?
 - A. Yes.

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- Q. After it was done, correct?
- A. Yes.
- Q. Okay. I am talking about after the installation, while the test was ongoing, did you instruct, did either you or any of your employees contact me, Mr. Neary's office or Brooktrails and tell them about the test? That's the first question, sorry.
 - A. No.
- Q. And invite them to come inspect the workings of these Flo-Dar meters and verify they were installed correctly?
- A. No.
- 19 Q. Why not?
 - A. Well, first of all, we were responding to their suggestion that we use Flo-Dar meters so.
- Q. So there's -- strike that.
 - They suggested that you conduct this test?
 - A. They suggested that we use Flo-Dar meters.
- Q. Permanently, correct?
- 26 A. Yes.
- Q. That Brooktrails would like to see a Flo-Dar meter installed in the place of the broken meter, correct?

1 A. Yes.

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- 2 Q. That's not what this test was doing, right?
 - A. This test was to verify data from our mag meter.
 - Q. So -- strike that.

Do you know if any of the individuals who performed this test had any training whatsoever with Flo-Dar meters?

- A. I don't know.
- Q. Do you know how complicated a Flo-Dar meter is to install?
- 10 A. I do not.
 - Q. Did you ask anybody?
- 12 A. I did not.
- Q. Just getting back to the accounting thing one more time.

When did the redevelopment agency end?

- A. I want to say 2011.
- Q. And am I correct in stating that when the redevelopment agency ended, all the funds, all the redevelopment funds that the City of Willits had, had to be transferred to the State of California?
- A. There was a complicated process and changing, changing both roles from the department of finance.
- Q. But was the net effect all your redevelopment funds ended up going to the State of California?
 - A. Yes.
- Q. And that's why there's no redevelopment agency anymore, correct?
- 28 A. Correct.

Do you owe currently any money to the State of 1 Q. 2 California, in the form of redevelopment funds? 3 I'd have to look at the current books to see that. 4 I don't -- I don't recall offhand. 5 Ο. That was -- go ahead. 6 We had very little involved in it. So it has not 7 been as awful of a process for us as it has for many other 8 entities. 9 Where would I look to find out if the City of 0. 10 Willits owes money to the redevelopment agency? 11 It should be in our budget. Α. Your annual budget 2014-2015? 12 Q. 13 Α. Yes. Would it be in the audit as well? 14 Q. It should be. 15 Α. 16 MR. O'BRIEN: Thanks. 17 I have nothing further. 18 MR. BARTOLOTTA: Nothing further. 19 THE COURT: Before I let you go, Ms. Moore, any 20 questions from our jurors for this testimony? She will be 21 Serpa has a question. If you can present that to 22 the bailiff, and we'll mark that as exhibit next in order. 23 THE CLERK: Marking Court Exhibit 3 for the record. 24 (Whereupon Court Exhibit 3 was marked.) 25 (Side bar had, not reported.) 26 THE COURT: Thank you very much, counsel.

Court Exhibit 3 will be asked, but when Ms. Moore does come back at a later time. That will fit into the logic

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of the presentation of the case because questions will be put
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     to her at a later time.
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               Ms. Moore, you are excused.
 4
               MR. O'BRIEN: Your Honor, may I approach and
 5
     organize?
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               THE COURT: Sure.
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               MR. BARTOLOTTA: Mr. O'Brien, Ms. Cavalleri?
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               MR. O'BRIEN: Is that the Court's --
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               THE COURT: Sure. Bring the next witness in,
10
     please.
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               MR. O'BRIEN: What time will we have our next break?
12
               THE COURT: Noon.
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               MR. O'BRIEN:
                             Thank you.
14
               THE BAILIFF: Good morning. If you come towards me,
    please. You can bring your water, if you'd like, ma'am.
15
16
     can bring your water, if you'd like.
17
               THE WITNESS: Oh, thanks.
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               THE COURT: Ms. Cavallari, good morning. Please
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     raise your right-hand and face my clerk.
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                (Whereupon, the Court Clerk placed Ms. Joanne
21
     Cavallari under oath.)
22
                              I do.
               THE WITNESS:
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               THE CLERK: Thank you.
24
               THE COURT: Joanne Cavallari. J-O-A-N-N-E,
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     C-A-V-A-L-L-A-R-I.
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                          CROSS-EXAMINATION (776)
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1 BY MR. O'BRIEN:

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Q. One second. I am going to get organized, Ms. Cavallari.

My name is Patrick O'Brien and I represent

Brooktrails Township and we've met once before, haven't we?

- A. Yes, we have.
- Q. Prior to meeting with -- or excuse me, strike that -- subsequent to my taking your deposition, had you met with anybody else besides your attorney regarding this case?
 - A. No.
 - Q. Have you met with Emmitt Jones?
- A. Oh, I am sorry. Yes, I have.
 - Q. Why do I ask the question, if I know the answer?
- A. I am sorry. I am a little nervous I have to admitted. It's kind of scary.
 - Q. That's okay, so I am.
 - A. It's kind of scary.
- Q. One of the things that we will try to do, which we were horrible in the deposition is not talk over each other in. I am already in trouble with the court reporter.

When did you meet with Emmitt Jones?

- A. I don't remember exactly. I am trying to remember if it was before or -- I met with Emmitt Jones a couple of times at Willits City Hall conference room. I am sorry. I just don't remember the date. And I don't remember if it was before or after the deposition or the timing of that.
 - Q. Who is Emmitt Jones?
- A. He's a CPA from Ukiah College, Professor at

Mendocino College. 1 2 MR. O'BRIEN: Just for the record, just as to Ms. 3 Cavallari, calling Ms. Cavallari under 776. THE COURT: Very good. 4 5 BY MR. O'BRIEN: 6 Emmitt Jones is an expert that works for the City of Q. 7 Willits, correct? 8 I believe he's engaged by the City of Willits. 9 Ο. To work on this case? 10 Α. Yes, as an consultant. 11 Did he meet with you regarding his work on this Q. case? 12 1.3 Yes. Α. 14 What did Mr. Jones and you talk about? Q. 15 Some adjustments that Brooktrails had been Α. 16 requesting credits toward past billings. 17 Were some of the things you talked about similar to Q. 18 the things you and I talked about in your deposition? 19 Yes, same subject matter. 20 Did you tell them that you believe Brooktrails 21 should get some credits? 22 There were some items that we agreed Brooktrails Α. 23 should get credits for. 24 One of those is engineering, right? Q. 25 Α. Yes. 26 Did you tell him you believed Brooktrails should get 2.7 credits for some of the administration allocations? 28 MR. BARTOLOTTA: Objection, vague.

THE COURT: Overruled. If you understand, you may 1 2 answer. 3 THE WITNESS: Repeat the question. 4 MR. O'BRIEN: Can you read the question back, 5 please? 6 (Whereupon, the record was read back.) 7 THE WITNESS: Didn't tell him that. We looked at the administration allocations in more detail to see what was 8 9 included in those allocations. 10 MR. O'BRIEN: 11 And when did you leave the City of Willits? Q. 12 I left there in September of 2013. Α. 13 From -- did you and Mr. Jones only look or look at Q. 14 records from the time that you were finance director or did you look at records after 2013? 15 16 Α. Both. And prior to me being finance director as well. 17 18 Did Mr. Jones tell you what any of his opinions are? Q. 19 Α. Yes. 20 Let's go a little bit -- let's talk about your 21 background so everybody understands who you are. 22 You started with your work at the city -- excuse me 23 -- at the Town of Brooktrails, when did you first work for 24 Brooktrails? 25 I started there in August of 1998. Α. 26 Q. And what did you do at Brooktrails in August of 2.7 1998? 28 I was hired as secretary, administrative assistant Α.

- 1 to the general manager.
 - Q. And how long did you work for Brooktrails?
- 3 A. Almost ten years.
- Q. So from August of 1998 to 2008, you worked for Brooktrails?
 - A. Yes.

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- Q. And as part of your responsibilities at Brooktrails, did you deal with or review invoices received from the City of Willits?
- 10 A. Yes.
- 11 Q. And did you also review audits received from the 12 City of Willits?
- 13 A. Yes.
- Q. Did you also write correspondence to the City of Willits?
- 16 A. Yes.
- Q. And did some of that correspondence contain your frustrations regarding the accounting practices of the City of Willits?
- 20 A. I can remember one letter. I don't think I did that
 21 on a regular basis.
 - Q. Do you recall what the one letter you can remember addressed?
- A. It was a letter to Mark Johnson. He had provided
 some information to help me reconcile one of the city's audit
 report to the billing statement, and I couldn't get the number
 to reconcile. So I was frustrated and I wrote him a letter
 asking for more information.

- Q. You were also frustrated with the timing of the audit you were receiving during that -- during 2000 to 2008 from the City of Willits, weren't you?
- A. Well, I didn't get involved with the finance department at Brooktrails until 2003. Actually, beginning of 2004, so.
 - Q. So from --

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- A. That was the extent of my dealings with them.
- Q. So from 2004 until 2008, were you frustrated at the timing of the audits, meaning the audits being late on a regular basis that you received from the City of Willits?
 - A. Yes. I was frustrated by that.
- Q. And why do you need -- strike that -- when you worked at Brooktrails, why did you need to receive timely audits?
- A. Well, our auditor requested that -- he would include in Brooktrails audit, whether we either owed Brooktrails money -- I mean, whether we were either owned the city money or the city, we had overpaid. So we would either want to record it as a liability or as an asset or a receivable.

And because he was not able to do that, he would have to qualify the audit and include a statement that he was making this based on estimates.

- Q. So you received, because Willits was late in getting you the audits and the information that was required pursuant to the contract, you would, your auditor would issue qualified audits?
 - A. I believe there were some qualified audits, at least

1 related to the sewer fund.

- Q. If you have a qualified audit, does it make more difficult to obtain financing, for instance?
 - A. I am not sure.
- Q. Do you remember any specific instance where

 Brooktrails had difficulty with their bank because they were receiving qualified audits?
 - A. I know they had difficulty with the bank, I am not sure it was the audit.
- 10 Q. You don't have any information one way or the other 11 on that one?
- 12 A. No.

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- Q. You also couldn't set your rates appropriately for your customers if you didn't have the audit from Willits, correct?
- A. I was not involved in the rate setting process. My
 boss was.
- Q. Is it your understanding while you were -- strike that -- what was your position from 2003 to 2008 while you were at Brooktrails?
 - A. Finance assistant.
 - Q. And Brooktrails, did you have -- did you participate at all in the rate setting process?
 - A. Well, I helped Mike with his budget. And his budget was what he used to base the rates on, so I would say yes, I was involved.
- Q. And in order to set the rate properly, you'd need to have audited financials from the City of Willits, correct?

A. I would help.

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- Q. Because that's what you set the sewer rate based on, correct?
- A. That's part of it. But there are always a lot of other components that go into the rate setting, like your direct cost for your employees and the costs of maintaining your sewer collection system.
 - Q. Sure.
 - A. So it wasn't just that.
- 10 Q. Sure.
 - A. There were a lot of components to the process.
- Q. Sure. If you didn't get the audit from Willits, then you were missing one of those major components, correct?
 - A. Yes.
- Q. And that made it more difficult to set rates, right?
- 16 A. Yes.
 - Q. Do you recall during this time period that at one point you hadn't received the 2005 audit for over two years?
- 19 A. Yes, I think that's true.
 - Q. And do you recall that when you did receive it, it resulted in you and Mike Chapman having to raise rates by ten percent in 2008 when you received the audit?
 - A. I don't remember that.
 - Q. And that's the kind of thing you try to avoid when you're in finance in a small town, right, this big jump in rate?
- 27 A. Yes.
- 28 Q. Because then you have irritated customers at your

- 1 board meetings, right?
- 2 A. Yes.
- 3 Q. And it also hurts their pocketbook?
- 4 A. Yes.
- Q. A lot of people up at Brooktrails on fixed income?
- A. I don't know.
- 7 Q. There are some?
 - A. I don't know.
 - Q. Do you live at Brooktrails?
- 10 A. I do.

- 11 Q. Are there a lot of senior citizen in Brooktrails?
- 12 A. I really don't know. Honest, I am telling you the 13 truth.
- Q. Fair enough. Fair enough.
- 15 A. I don't know.
- 16 Q. I believe you. I believe you.
- Now, we talked a little bit about this a minute ago
 while you were finance director of Brooktrails, you dealt with
- 19 both Brooktrails collection system, correct?
- 20 A. Yes.
- Q. You have to say yes or no, remember like the same as at the deposition.
- 23 A. I am sorry. Yes.
- Q. Their collection system and, also, their treatment of their waste, which was handled on a contract basis through
- 26 Willits, right?
- 27 A. Yes.
- Q. And as far as your collection system, there was no

- 1 contract with Willits with regard to you dealing with your 2 collection system, right?
 - A. Right.

- Q. That's the pipe in the ground at Brooktrails, right?
- 5 A. Yes.
- 6 Q. That connect up to your shower, for instance?
- 7 A. Yes.
- Q. And so Brooktrails was 100 percent responsible for all of those pipes, right?
- 10 A. Within Brooktrails, yes.
- Q. Right. And Willits was 100 percent responsible for all of their pipes within Willits, correct?
- 13 A. Yes.
- Q. And at Brooktrails, I like that we're at both places. This is great.
- While you were at Brooktrails, you billed all your customers based on their usage of both the collection systems and the plant, correct?
- 19 A. Yes.
- Q. Willits didn't help you issue your utility bills, correct?
- 22 A. Correct.
- Q. You did your own billing?
- A. Yes, we did.
- Q. And likewise, Willits was supposed to do their own
- 26 | billing, correct?
- 27 A. Yes.
- Q. You didn't expect while you were a finance assistant

- at Brooktrails, that Willits was going to send you bills, including payment for their billing people, right?
 - A. Right.

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- Q. If you knew that was happening, you would have said something, right?
 - A. I would have said something.
- Q. Likewise, Brooktrails has had an ongoing inflow and infiltration program, right?
 - A. I am not sure.
 - Q. Do you know what inflow and infiltration is?
- 11 A. Yes, I do.
- Q. You were helpful during the period 2004, at least to 2008, you helped with the budget, right?
 - A. I did.
 - Q. Do you recall a plan, a specific plan being in place up at Brooktrails to try to tighten up their collection system to decrease I & I?
 - A. I know they were discussing ways to do that. I remember a sealing project around all the manholes or a good number of manholes.
 - Q. And that was to stop inflow from the -- through manhole, right?
- 23 A. Yes.
 - Q. And that was an ongoing project?
- 25 A. I don't remember how long it went on.
- Q. Who was in charge of it?
- 27 A. I believe -- I remember Doug Paulson was one of 28 their utility workers and he needed to be the lead person on

1 | that working with Robert Malice, the utility director.

- Q. So we know at least Brooktrails during that time that you were there, you knew a little bit about what was going on with trying to fix I & I, correct?
 - A. Yes.

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- Q. Do you recall seeing specific line items in Brooktrails budgets for correcting I & I?
 - A. Nothing that I remember specifically.
- Q. Or it would have been just in the normal sewer budget?
- 11 A. You know, I just don't recall it.
- Q. Okay. Did Brooktrails ever employ outside people to do rate studies?
 - A. I -- while I was there, the rates were set by the general manager, by means of his budget. I don't recall them having an outside consultant help them with rate studies.
 - Q. The City of Willits did employ outside people to help with the rate studies, right?
- 19 A. Yes.
- Q. And when you were at Brooktrails, you never charged the City of Willits for your efforts or for the costs of setting the Brooktrails rates, correct?
 - A. Correct.
 - Q. Those relate to only Brooktrails citizens?
- 25 A. Correct.
- Q. And likewise, Willits shouldn't be charging
 Brooktrails for their rate studies or whatever costs they have
 in setting their rates, correct?

A. Correct.

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- Q. Now, you have had a lot of training as a finance manager for a municipality, correct?
 - A. A lot of training and experience.
 - Q. Yeah, I remember.

Can you tell us, just in the last three years what kind of training you've received to help you understand your duties as finance director?

A. I attend an annual conference every year from the California Society of Municipal Finance Officers. It's a two-day training session, where there's different topics discussed in different rooms.

I've also gone to the National Government Office Association training sessions.

- Q. Do you have any certifications as a finance director?
- 17 A. I have some certificates in my file related to the training I've taken.
 - Q. Where do you work now?
- 20 A. City of Cloverdale.
- Q. And you've work there from 2013 when you left
- 22 Willits?
- 23 A. Yes.
- Q. So Brooktrails, Willits, Cloverdale covers a long period of time for you?
- 26 A. Yes.
- Q. And in all three positions, you had responsibilities for finance, right?

1 A. Yes.

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- Q. Let's talk a little bit about your time at Willits.

 You said, I think you left Brooktrails in 2008?
 - A. Yes.
 - O. What did you first do for the City of Willits?
 - A. I came in as senior accountant, primarily to work on payroll and to catch up on their general ledger and get their audits on time.
 - Q. And you actually completed a couple of audits fairly quickly, didn't you?
 - A. I think I did three in two years.
- 12 Q. That helped get the City of Willits back on track a little bit?
- 14 A. Yes.
- Q. We appreciate it.
- 16 A. Thank you.
- Q. Now, as senior accountant, you didn't spend very much time working on sewer plant issues, right?
- A. No, I worked mostly, I did the biweekly payroll, so one week was payroll, the next week, I would spend trying to get the general ledger caught up to date.
 - Q. When you say payroll, that applies to all the departments in the city, correct?
- 24 A. Yes.
 - Q. Right?
- 26 A. Yes.
- Q. You weren't doing that just specifically for the sewer plant, right?

- 1 A. Right.
- 2 Q. It was payroll for the city?
- 3 A. Correct.

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- Q. Same thing with the general ledger?
- 5 A. Correct.
 - Q. And as finance director, I seem to remember you telling me you spent about 50 percent of your year doing budgets and the other 50 percent audits?
 - A. Yeah, that's the general description of it, yes.
- Q. And it went that way year after year, six months and six months, right?
- 12 A. Yes.
 - Q. And I think I remember you telling me as finance director, other than your general supervisory duties for the city, you didn't spend a lot of time dealing with the sewer plant, correct?
- 17 A. Yes, correct.
 - Q. And just to close the loop, you had a -- under you when you were -- strike that.
- 20 Let's back up and lay the foundation.
- In 2008, you became the senior accountant for the City of Willits, right?
- 23 A. Yes.
- Q. And your duties included, I think you said, payroll and also general ledger work?
- 26 A. Yes.
- Q. Did you also assist with budgeting?
- 28 A. Yes.

- Q. And assist with the audits?
- 2 A. Yes.

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- Q. Any other major tasks you did as senior accountant?
 - A. I worked with them on the finances for the sewer treatment project through USDA.
 - O. As senior accountant?
 - A. Yes, we had to gather documents and provide them to the city manager.
 - Q. Do you recall when that was?
- A. No. Not exactly. It could have been after I was -
 I was only senior accountant for eight months. So I don't

 recall where we were at in the USDA process at any certain

 time. But it was a long process to get that loan approved

 and --
- 15 Q. And when did you become finance director?
- 16 A. In August of 2008.
- Q. And as finance director, you're basically the CFO for the city, correct?
- 19 A. Correct.
- Q. We had the CEO in here earlier?
- 21 A. Yes.
- Q. You're responsible for maintaining all the finances for the City of Willits as the finance director, correct?
- 24 A. Yes.
- Q. You report to the city council or do you report to the city manager?
- 27 A. City manager.
- Q. And she reports to the city council?

- A. Correct.
- Q. Do you -- would you agree with this statement that as finance director for the City of Willits, that you would make your best effort to follow best management practices as they relate to the municipal finances?
 - A. Yes.
- Q. Do you understand what best practices or best management practices means?
 - A. Yes.
 - Q. It's discussed in your training seminars, correct?
- 11 A. Yes, yes.
- Q. And everybody always strives -- strike that.City officials strive to comply with best practices,
- 14 right?

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- 15 A. Yes.
 - Q. With regard to finance, can you just describe for me what best practices means?
 - A. Generally accepted accounting principles, what they call GAP. Methods that are used by the majority of government agencies. Methods that have been developed by people like the Government Finance Officers Association. Standard practices.
 - Q. Does it also mean treating your job duties with the highest level of integrity possible?
 - A. Yes.
- Q. And the highest level of honesty possible, is that the best practices?
- 27 A. Yes.
- Q. You want to be honest when you report to the city

- manager, right? 1 2 Α. Yes. 3 And you want to honest when you're reporting to the Q. 4 citizens of Willits? 5 Α. Yes. 6 Same thing when you're billing Brooktrails or when 7 you work for the City of Willits of best practice would be 8 honesty when you're dealing with Brooktrails, correct? 9 Α. Yes. 10 And to ensure that the bills that you send to Ο. 11 Brooktrails are accurate, right? 12 Α. Yes. 13 That's a best practice, accuracy, correct? 0. 14 Α. Yes. 15 One of the best practices for the City of Willits Q. 16 also to try to adhere to the terms of the contracts they have 17 with other parties? 18 Α. Yes. Including Brooktrails? 19 Q. 20 Α. Yes. 21 But the best practice to make sure that you're 22 adhering to the clauses and the sections of the contract that 23 you have with Brooktrails, right?
- 24 A. Yes.
- Q. Do you recall -- you've reviewed the contract between Willits and Brooktrails, right?
- 27 A. Yes.
- Q. On a number of occasions, correct?

1 A. Correct.

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- Q. And you have a pretty good understanding of what it says, correct?
 - A. Yes.
- Q. And we have copies available, we can look at, we're going to be talking about it during our time here.

Do you recall the time limits that is put on Willits to provide Brooktrails with an annual audit every year?

- A. The contract says October 1st, after the close of the fiscal year.
- Q. And while either the time -- during the time you were at Brooktrails, which takes us all the way back to 1998 until the time you left in 2013, did Willits ever deliver Brooktrails an audit by October --
- A. No.
 - Q. -- after the fiscal year?
- A. No. Not that I remember.
- 18 Q. In some cases, it was up to two years late, correct?
- 19 A. I believe the 2005 audit was about two years late.
- I think we received it in July of 2007, so not quite two years late.
 - Q. And it was delivered with the 2006 audit, which was about a year late, right?
- A. I don't -- my recollection is that the 2005 audit
 was done prior to me starting work for the City of Willits.

 But the 2006 and the 2007, I thought were delivered together,
 but I could be wrong.
- 28 Q. You might be right. Those were delivered in 2008?

- A. I remember two of them came at once, because one year wasn't quite as difficult to get caught up as the other. So we engaged the auditor to just come one time and look at everything else while he was there.
- Q. Another section of the contract, between Willits and Brooktrails that we talked about with Ms. Moore, was the metering at the sewer plant. Right?
 - A. Yes.
 - Q. Now, Brooktrails has its own meter, correct?
- 10 A. Yes.

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- Q. And that meter has generally always worked, right?
- 12 A. As far as I know.
- 13 Q. It's been fairly accurate?
- A. I don't know about the accuracy. I can't vouch for that.
- Q. Okay. Are you aware of lengthy or problems over a long periods of time with regard to the inflow meter at the plant?
- 19 A. Yes.
 - Q. And part of the contract -- you understand how Brooktrails is supposed to be billed, correct?
- 22 A. Yes.
 - Q. And the method, the primary method to allocate or to figure out how much Brooktrails is supposed to pay every year is a ratio between Brooktrails meter readings and the City of Willits meter readings, correct?
- 27 A. Yes.
- 28 Q. And you have to have both to even figure out what

1 | percentage Brooktrails is supposed to pay, right?

A. Yes.

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- Q. And without one meter, you really can't figure out what that percentage is, right?
 - A. Yes.
 - Q. Do you recall when the meter stopped working at the sewer plant, Willits sewer plant?
 - A. I believe it was when I was working for Brooktrails, but I don't remember exactly when.
 - Q. Does 2001, 2002 ring a bell?
 - A. That sounds right. I am not positive.
- 12 Q. At some point, at -- strike that.
 - After the meter broke and I am talking about the sewer plant meter because Brooktrails' meter was still working, right?
 - A. I think so.
 - Q. Okay. After the sewer plant meter broke, did the City of Willits or do you remember the City of Willits ever sending Brooktrails a letter with the suggestion as to what percentage should be used?
 - A. I don't know who suggested what. I remember seeing a letter where they proposed to use an average over a few years period of time.
 - Q. I bet you recall what that number was?
 - A. 23.62 percent.
- Q. Bingo.
- We have some binders up here that are full of documents for you to look at. I am sure you're excited to see

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them. First one I am looking for is Exhibit 90. There you
 1
 2
     go. Start there.
 3
               MR. BARTOLOTTA: Mr. O'Brien, the number?
 4
               MR. O'BRIEN: We're going to start at 90, which has
 5
     already been marked and then we're going to move on to 96,
 6
     when we talk about that one.
 7
               MR. BARTOLOTTA: Thank you.
     BY MR. O'BRIEN:
 8
 9
          0.
               Just review that for a second. When you're done,
10
     let me know, okay?
11
          Α.
               Okay.
12
               Okay.
13
               So this -- do you recognize Ross Walker's signature
          Q.
14
     at the end of that letter?
15
               Yes.
          Α.
16
          Q.
               And you worked with Mr. Walker for a long time,
17
     right?
18
               Only about six months.
          Α.
19
          Q.
               Oh, a short time?
20
               A short time.
21
          Q.
               But he also corresponded with you when you worked at
22
    Brooktrails?
23
               Not with me directly. Mostly with Mike Chapman.
          Α.
24
               Do you recognize this as an official letter from
          Q.
25
     City of Willits to Brooktrails?
26
          Α.
               Yes.
27
               MR. BARTOLOTTA: Objection. Lacks foundation.
28
     BY MR. O'BRIEN:
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- Q. That's the City of Willits letterhead?
 A. Yes.
 - Q. We've confirmed that's Ross Walker's signature on the back, right?
 - A. Yes.
 - Q. Do you recall seeing this letter back in 2005?
 - A. I've seen this letter before.
 - Q. And the letter is -- strike that.

MR. O'BRIEN: I'd like to move this letter into

- 10 evidence. Do you have an objection?
- MR. BARTOLOTTA: Yes. Still lacks foundation.
- 12 Hearsay.

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- THE COURT: Overruled on that ground, and it can be
- 14 admitted. 90 is admitted.
- 15 (Whereupon, Exhibit 90 was admitted.)
- MR. O'BRIEN: Thank you.
- 17 BY MR. O'BRIEN
- Q. And what exhibit number is that, again? It's 90,
- 19 right?
- 20 A. Yes.
- Q. So Exhibit 90 is a letter from the City of Willits
 to Brooktrails and it basically explains that the city is
 proposing to use an average of 23.62 for some period of time
- 24 because the meters are broken, right?
- 25 A. Yes.
- Q. And if you turn to page 96, I think, tab 96, but my document is missing, familiarize yourself with tab 96.
- 28 A. Okay.

- And attached to tab 96 there's a proposed -- and I 1 Q. hate to say this, this is going to get even more confusing --3 it's a proposed Fourth Amendment, right?
 - Α. Yes.

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- Ο. And this amendment was never signed, correct?
- I don't know.
- Q. What does this Fourth Amendment suggest, what is Brooktrails suggesting in this Fourth Amendment?
- Α. That they establish the 23.62 percent as a temporary allocation percentage.
 - For how many years? Q.
 - Until July 1st, 2007. Α.
- 13 And then Brooktrails suggested that after July 1st, Q. 2007, that the city would take the next 12 months of meter 15 readings when the meters were fixed and apply that percentage 16 retroactivity, correct?
 - I think that's what paragraph four is saying. Α.
 - Okay. And is that -- do you recognize that letter? Q.
 - Α. It don't really remember this letter.
- 20 Do you recognize the signature on that letter? 0.
- 21 Α. Yes.
 - And does that appear to be the signature of Mike Q. Chapman?
- 24 Α. Yes.
- 25 Is that Brooktrails Township's letterhead? Q.
- 26 Α. Yes.
- 27 MR. O'BRIEN: Your Honor, I'd like to move this 28 exhibit in as well.

1 MR. BARTOLOTTA: Objection, hearsay.

THE COURT: It is at this point. Again, I think we're going to hear from these folks, but this has the same missing component as the documents referred to during Ms. Moore's testimony.

MR. O'BRIEN: I understand, your Honor.

THE COURT: Sustained for now.

BY MR. O'BRIEN:

2.7

Q. Ms. Cavallari, you were the finance director of the City of Willits in 2011, correct?

A. Yes.

MR. O'BRIEN: Lee, I am going to put -- however, discuss number seven, tab number seven of the second accounting binder now.

THE COURT: Let's take this opportunity to take a break and you can have it all set to go at 12:25 when we return.

Ladies and gentlemen, I know it's a short lunch break, shorter than yesterday. It's going to be 25 minutes. In the past I've been asked to provide directions or some direction to places where you can get food and I may be pointed out Bill's Market over there.

For next week and future reference, the Mexican restaurant over there has indicated that if your order is received during our morning break, it will be ready for you at noon. If you're interested in one man's opinion, it's excellent there. But with that kick back.

Just for now, just please remember the admonishment

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and be ready to go at 12:25, and we'll be finished at 1:30
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     today.
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THE COURT: We're back on the record in
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     Brooktrails versus City of Willits, and parties and counsel
     are present, all of our jurors are present. Ms. Cavalleri
 3
     is still on the stand, still under oath and ready for
 4
 5
     continuing 776 exam. And whenever you're ready,
 6
     Mr. O'Brien.
 7
                MR. O'BRIEN:
                              Yes, your Honor.
 8
                Mr. Bartolotta, we'll be looking -- just so
 9
     everybody is on the same page -- in the accounting invoice
     binder. We're going to look at the actual amounts for June
10
     30th, 2010. It should be tab 6.
11
12
                MR. BARTOLOTTA:
                                 Thank you.
13
                MR. O'BRIEN: And in the budget binder, just so I
14
     don't have to break it up, in the budget binder we'll be
     looking at tab 8, which is the 2010/2011 budget.
15
16
                MR. BARTOLOTTA:
                                 Thank you.
17
                MR. O'BRIEN: I'd like to publish the invoice
18
     first to the jury, your Honor.
19
                THE COURT: Any legal objection?
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                MR. BARTOLOTTA: No objection.
21
                THE COURT: It may be.
22
     BY MR. O'BRIEN:
                Ms. Cavalleri, I think you have a binder in front
23
24
     of you, and I know we were speaking about a letter when we
     had lunch, but we're going to talk more about that later,
25
26
     okay?
27
          Α
                Okay.
28
          Q
                So just keep that right in front of you.
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Perfect.
 1
 2
                This is a budget that was sent from Willits to
     Brooktrails in 2010, correct?
 3
                I'm not sure when it was sent.
 4
          Α
 5
          Q
                Is it for the period -- I'm sorry. You're right.
 6
     Was it for the period ending June 30th, 2010?
 7
          Α
                Yes.
                And it would have been sent some time past that?
 8
          Q
 9
          Α
                Yes.
                And were you finance director when this bill was
10
          0
11
     sent?
12
          Α
                Yes.
                And just for foundation, the bill -- the whole
13
          0
14
     time you were finance director, the invoices always took
     this form, didn't they?
15
16
          Α
                Yes.
17
          0
                Okay.
                       And when you were at Brooktrails prior to
     2008, when you saw these invoices they still were always in
18
     this same format, correct?
19
20
          Α
                Yes.
                And in this case we're going to be talking for
21
          0
22
     the period of 2004/5 to the present.
                                            The invoices always
     had the same form, basic form during that time, correct?
23
24
          Α
                Yes.
                And sometimes they might have different documents
25
26
     behind them, but the operational expenses always used this
27
     format, correct?
28
          Α
                Yes.
```

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Q
                And so we've looked at various years, but the
 1
 2
     format is always going to be the same.
                I'd like you again, because I want to make sure
 3
     we all understand how these things work so we can talk about
 4
     them, I'd like to go through some questions about this
 5
 6
     invoice with you, okay?
 7
          Α
                Okay.
                And as the director of finance for Willits, you
 8
          Q
 9
     were the person ultimately responsible for this invoice,
     correct?
10
                      I created it. I generated the invoice.
11
          Α
                Yes.
12
          Q
                Okay. So you actually personally prepared this
     invoice --
13
14
          Α
                Yes.
                -- every year?
15
          Q
16
          Α
                Yes.
17
          Q
                Okay. And did you do anything to check the
     supporting documents that made up this invoice?
18
          Α
                The supporting documents were from the audited --
19
20
     those numbers all came from the audited financial
21
     statements.
22
          Q
                So you would check the audited financial
     statement and put these numbers in, correct?
23
24
          Α
                Yes.
                And did the auditor actually audit the amounts
25
          Q
     within the sewer operations account?
26
27
          Α
                Yes.
                Did the auditor ever see these bills?
28
          Q
```

I think he did, but he didn't -- he was not 1 Α 2 engaged to prepare them, but he had seen them. And he was not engaged to audit them either, was 3 4 he? 5 Α No, he was not. 6 Q And the City of Willits specifically told him 7 that they did not engage him to audit these bills, right? MR. BARTOLOTTA: Objection, calls for hearsay. 8 9 THE COURT: If you know. I don't know whether they said 10 THE WITNESS: anything to him or not. 11 12 BY MR. O'BRIEN: 13 Do you recall sending a letter when you were the 14 finance director of the City of Willits to Brooktrails 15 reminding them that the bills were not audited by your outside auditor? 16 17 Α Yes -- no. The bills are not something that would be audited. The bills are -- the numbers on the bill 18 come from audited financial statements, but the bills 19 20 themselves are just mathematics. There's nothing to audit. 0 And what -- did you, when you were creating these 21 22 bills, other than pulling the numbers off of the audited financials did you do anything independently to verify these 23 24 numbers were accurate? Prior to the audit I did, yes. 25 Α 26 Q What did you do?

I reviewed transaction registers from the general

ledger to make sure that invoices and expenses were properly

27

28

Α

coded to the correct accounts.

Q Was one of the things you looked for to make sure that these departments weren't receiving expense invoices or expense transactions that should have properly gone to a different fund?

A Yes.

Q Did you do, when you were creating this bill, anything to check whether the administration amount was correct, other than look at the audit?

A I'm not sure. I took the numbers off the audit to create the bills, so I reviewed all the transactions prior to having the auditor come in. So I would say yes.

Q And the administration account is made up of allocations, correct?

A Yes.

Q So did you do anything to review, for instance, how much time any of the directly allocated positions were spending on sewer fund taxes?

A No.

Q So you just took the department's, or whoever created the budget, word for that, right?

A Right. We -- yeah.

Q You didn't specifically track the time, for instance, that anyone of the directly allocated positions was spending at the sewer plant?

A I never did a time study.

Q And you also didn't look at the number of transactions that it took to account for or administer any

one of the sewer accounts within the sewer fund, right? 1 2 I don't think at this time. I'm not sure if this was before or after that change in methods of allocating 3 administration costs. 4 5 0 And you mean because at some point you hired a 6 professional independent firm to do allocations for you, 7 right? 8 Α Yes. 9 But those people never looked at the direct, even to this day they still don't look at the directly allocated 10 positions, correct? 11 12 MR. BARTOLOTTA: Objection, lacks foundation. THE COURT: If you know, you can answer. 13 14 THE WITNESS: No, I don't think they -- I don't know what you mean by "looked at" the directly allocated 15 16 positions. I'm not -- that's not clear to me what you mean 17 by that. BY MR. O'BRIEN: 18 Let's talk about this administration number. 19 Q I'm 20 going to publish the administration number from 2010/11, okay? 21 22 MR. BARTOLOTTA: Yes. BY MR. O'BRIEN: 23 So my understanding, and correct me if I'm wrong, 24 because you're the finance expert for the City of Willits, 25 the sewer administration fund had directly allocated 26 27 positions, right? 28 Α Yes.

Q And then in this year, and this is prior to Matrix, it also had put into its account an overhead charge, right?

A Yes.

Q And my understanding is this \$246,000 overhead charge in this year was a city-wide allocation which was intended to allocate the general funds services accounts to all of the remaining funds and accounts?

A Yes.

Q Is that correct?

A I would say so.

Q And what you were talking about a minute ago is I believe the following year in 2011, 2012, you hired an independent outside expert firm to do that allocation for you, right?

A Yes.

Q And when they did the allocation, they came in and they looked at everything, right, and looked at transactions, where people were working, all those things to make sure that the benefit received by the fund getting the allocation was equal to or close to -- as close as possible or equal to the amount they were being allocated, right?

MR. BARTOLOTTA: Objection, lacks foundation, calls for speculation.

THE COURT: At this point on foundational grounds, sustained, but that doesn't mean the area is foreclosed.

28 ////

BY MR. O'BRIEN:

Q Do you understand just as a good business
practice when you're doing allocations that the idea behind
doing an allocation is billing a specific fund or account
for benefits received?

A Yes.

Q That's accepted by best practices and by GAAP, too, right?

A Yes.

Q And so you understood that when you hired Matrix to come in and do this calculation for you, that that's what they would try to do, correct, match the cost to the benefit?

A Right. It's an estimate, but they did -- yes, they had a formula that they used to estimate it as closely as possible.

Q And we'll look at the report in a minute. But it's 100 pages long, right?

A It's -- yes, it's long.

Q Exhaustive process?

A I don't do the process, so I provide them with the information.

Q And you did e-mail back and forth with them many, many times providing them information, right?

A What's "many, many times"?

Q 163 times in two and a half years, if you want specifics?

A If you say so. I exchanged e-mails with them to

provide them with information to prepare the reports, yes. 1 2 And what I'm trying to get at, and I think we talked about this a lot in your deposition, is that Matrix 3 does a very thorough detailed analysis of the costs in order 4 5 to match it up with the benefits, right? 6 Α Yes. 7 Q Okay. And that's why you hired them, right? Yes. 8 Α 9 And you went before the City Council and you told Q the City Council this is a better way, right? 10 Α 11 Yes. 12 Q And you recommended that they hire Matrix every year, right? 13 I did. 14 Α To do that allocation, correct? 15 Q 16 Α Yes. 17 Q So when we look up this sheet, up to regular employees, this is also an allocation, correct? The payroll 18 portion of the sewer administration fund is -- in addition 19 20 to the overhead allocation, is also a administrative allocation, correct? 21 22 Α Not completely. Some of that number would include people that directly work for the sewer department, 23 so it's not all an allocation. 24 While you were at the City of Willits, did 25 anybody directly work -- "directly" meaning as an employee 26 27 of the sewer administration department?

28

Α

No.

So there were no employees directly working for 1 Q 2 the city administration department -- the sewer administration? 3 Α Their salaries were cost-shared between different 4 funds. 5 6 Q That's what I'm getting at. 7 Α Yes, okay. So the \$92,000 we see here on this budget, which 8 Q 9 is the projected actual for 2010, that was all allocated percentages of city-wide staff members being allocated to 10 the administration fund, correct? 11 12 Α Yes. And similarly, the number we see down here in 13 14 overhead, the 246,000 for overhead in that year is also 15 allocations of parts of salaries for city-wide employees, 16 correct? 17 Α Yes. So both of those items are administrative 18 Q allocations, correct? 19 20 Α Yes. For the purposes of our discussion and for this 21 0 22 trial we're calling the allocation, which we'll call the city-wide allocation, we're calling that the overhead 23 allocation, the other one we're calling the staffing 24 allocation, just because it's easier to understand that way 25 and for no better reason, okay? 26

With regard to the staffing allocation under

sewer administration, the idea that you tried to employ was

27

that all of these allocated positions would directly benefit 1 2 the sewer fund, correct? Α Yes. 3 And it had to be some different type of benefit 4 Q 5 to the sewer fund than that which you already were 6 allocating through the city-wide or the overhead allocation, 7 right? 8 Α Yes. 9 So the overhead allocation gives the sewer fund part of the finance director's salary, right? 10 Α 11 There was a point in time when we -- well, when I was doing it, yes. 12 13 0 Okay. So looking back to the budget, the 14 \$246,000 allocation included part of the city finance director's salary, correct? 15 I believe so. Having not seen where the number 16 17 comes from in any document here, I would say yes. Q Yeah, prior to Matrix that's how you did it, 18 right? 19 20 Α Yes. And then the city came back to the sewer 21 Q 22 fund and put more of that same person's salary into the fund, correct? 23 24 Α Yes. And that served to drive up the administrative 25 Q costs of the sewer fund, right? 26 27 Α Yes. 28 Q Which is fine as long as there was a benefit

received, correct?

A Yes.

Q Okay. Utility billing coordinator. The utility billing coordinator, it looks like in '09/10, 25 percent of that salary went to the sewer admin, and the following year nothing went, and then we looked at budgets in later years where it reappears and it's billed again to the sewer fund.

What did the utility billing coordinator do for the City of Willits?

A Primarily monthly water bills.

And there was one correction I made in my deposition, which I'm hoping they informed you of, was that they did an annual calculation of the sewer bill. The sewer charges in Willits are billed with the county property tax statement. So I have two monthlies and one annual, so I get confused.

But the utility billing clerk would have to sit down with the county tax roll and look at each individual assessor's parcel number to determine the correct sewer charge for that parcel, so she also did that.

- Q And when you said it in your deposition, I already knew it wasn't true, so I didn't put any stock in it, okay?
 - A I realized it on the way home.
- Q All right. So we know what the utility billing clerk does. He or she sends out the water bills and the sewer bills also, right?

28 A Yes.

```
Q
                For the citizens of the City of Willits, correct?
 1
 2
          Α
                Yes.
                And the utility billing clerk does no work for
 3
          Q
     the sewer plant, correct?
 4
          Α
                Correct.
 5
 6
          Q
                Only works --
 7
          Α
                Well, other than the billing of the septic
     haulers.
 8
 9
          Q
                So you have multiple accounts in the sewer fund,
     right?
10
                Yes --
11
          Α
12
          Q
                You have --
                -- multiple accounts.
13
          Α
14
          Q
                You have sewer operations?
                Those are departments.
15
          Α
                          I say "accounts," other people say
16
          Q
                I know.
17
     "departments."
          Α
                       It's departments.
18
          Q
                I'll use "departments," your word.
                                                      It's better.
19
20
                There's multiple departments in the sewer fund,
21
     right?
22
          Α
                Yes.
                One of them is the sewer plant which is called
23
          Q
     sewer operations, right?
24
25
          Α
                Yes.
                And that's supposed to only contain costs that
26
          Q
27
     benefit the sewer plant, correct?
28
          Α
                Yes.
```

```
Q
                And same thing with the sewer maintenance
 1
 2
     department which is also the collection system, right?
          Α
                That's right.
 3
                And again that account, whether Brooktrails is
 4
          Q
 5
     paying a part of it or not, should really only have costs in
 6
     it that are benefitting the collection system, correct?
 7
          Α
                Correct.
                And there's also a septic receiving account or
 8
          Q
 9
     department, correct?
10
          Α
                There is.
                You set it up?
11
          Q
12
          Α
                Yes.
                You set it up the year after the budget we're
13
          Q
     looking at in 2011/2012, right?
14
          Α
                I think so.
15
16
          Q
                And you set it up to capture the expenses that
17
     are associated with septic receiving, right?
          Α
                Yes.
18
                The sewer plant -- getting back to what we were
19
          Q
20
     talking about. The sewer plant is only supposed to pay for
     expenses that benefit the sewer plant, right?
21
22
          Α
                Yes.
                And the utility billing clerk doesn't benefit the
23
     sewer plant, does it?
24
          Α
25
                No.
                       So in the years where this utility billing
26
          Q
27
     coordinator was billed the sewer administration, right, and
28
     then ultimately sewer administration in this year was split
```

```
70 percent, 30 percent plant maintenance, Brooktrails paid a
 1
 2
     percentage of the utility billing clerk that year, didn't
     they?
 3
 4
          Α
                Yes.
 5
          Q
                And that was wrong, correct?
 6
          Α
                I agree with that.
 7
          Q
                And the city should reimburse Brooktrails for
     every time they did that, right?
 8
 9
          Α
                Yes.
                That would be the honest thing to do, correct?
10
          0
11
          Α
                That would be the right thing to do.
12
                Has the city or did the city notice this error at
          Q
13
     any time while you were finance director?
14
          Α
                It was never brought up.
                And if it was brought up, you would have told the
15
          Q
16
     City Council, hey, we need to fix this, right?
17
                MR. BARTOLOTTA: Objection, calls for
     speculation.
18
19
                THE COURT:
                            Based on your own practices and
20
     experience, you may answer the question. Overruled.
21
                THE WITNESS:
                              I would have discussed it with
22
     the city manager. I wouldn't have taken something directly
     to the City Council, but it would have been a discussion I
23
24
     would have with the city manager.
     BY MR. O'BRIEN:
25
                You would have told the city manager we made a
26
          Q
27
     mistake, we need to fix it, and we need to issue a credit to
28
     Brooktrails, right?
```

```
Α
 1
                Yes.
 2
                That would be the best practice, right?
 3
          Α
                Yes.
 4
          Q
                And you would have done that with any of your
 5
     customers, right?
 6
          Α
                Yes.
 7
          Q
                I'm sure if it came up with bills for sewer and
 8
     water, if there was a mistake you would fix it and give the
 9
     customer credit, correct?
          Α
10
                Yes.
                So as we look at the 2010 bill, I wanted to draw
11
     this back to the letters we were looking at a minute ago,
12
     footnote number 4. Can you read that for a sec to yourself
13
     and we'll talk about it?
14
          Α
15
                Okay.
                Footnote number 4 refers to a letter that
16
17
     supposedly was sent from the district to the city confirming
     an agreement on February 8th, 2005, that the city, I guess
18
     indefinitely, could bill Brooktrails at a rate of 23.62
19
20
     percent, right?
                I don't know about the "indefinitely" part of
21
          Α
     that statement, but --
22
                Okay. Well, we know --
23
          Q
24
          Α
                Could you repeat your question?
                Let me rephrase it, because I think you're right.
25
     I mischaracterized this document, I think.
26
27
                For the years 2005 until when you left in 2013,
28
     did that note always appear on the bottom of the bills?
```

- A I believe it did.
- Q Okay. And so not indefinitely, but at least for nine years that note appeared on the bottom of the bill and that was to tell everybody that received this bill, whether it was the auditor, or Brooktrails, or the people of Willits, or any other person, that we should not worry about the contract clause regarding apportionment based on meter because there's been an agreement between the parties, and we're using 23.62 percent until further notice, right?
 - A Yes.

- Q Okay. And --
- A Can I just say that "until further notice," that statement is specific to this billing period. It has no time before or after. So to keep saying "indefinite," or trying to make it sound indefinite, it was everybody's intention to bring this back to actuals when the meters were repaired. It was never intended to be indefinite.
- Q Okay. And the meters weren't repaired any time while you worked there, right?
 - A Not while I worked there. Well, let me --
- Q Did --
 - A Let me back up. We believed they were working right before I left. When the treatment plant was nearing completion, it looked like the meters were working correctly. We were keeping track of readings for -- I don't think we ever got a full 12 months, but I believe that the meters were repaired when the plant was in construction. I just don't remember exactly when that was.

```
Q
                I have an e-mail from you to Mike Fallon that I
 1
 2
     think will refresh your recollection.
          Α
                Oh.
 3
                We'll look at that in a minute. But is it your
 4
          Q
     understanding they're still having problems with the meter
 5
     up in Willits?
 6
 7
          Α
                That's what I've heard.
                       And have you seen the 2014 bill to know
 8
          Q
                Okay.
 9
     whether that statement still exists on the 2014 bill?
          Α
                No, I don't know.
10
          Q
                Okay. We can look at it in a second.
11
12
                Do you -- have you ever seen the letter from the
     district to the city dated February 8, 2005?
13
14
          Α
                I don't remember.
                Do you know if that letter exists?
15
          Q
                I don't know.
16
          Α
17
                So the only two letters -- you had seen one of
     the two letters that I put in front of you earlier today,
18
     right?
19
20
          Α
                The February 1st letter?
21
          Q
                Yep.
22
          Α
                Yes.
23
                Okay.
                       And you'd seen the response by
     Brooktrails, correct?
24
          Α
                I don't remember.
25
26
          Q
                The one we just looked at with the agreement
27
     attached?
                The Number 96.
28
          Α
```

Q Number 96.

- A That was in August, so this is saying February.
- Q Right. Are you aware of any other letter on February 8th that exists?
 - A I don't remember.
- Q All right. Did you follow the agreement that Brooktrails laid out in the Exhibit Number 96 once you believed the meters were repaired?
 - A This is related to the 23.62 percent?
- 10 Q That's right.
 - A I don't think -- I don't think I prepared the bill. I don't remember. It's too hard to remember. Give me the question again.
 - Q What I'm asking you is based on Exhibit Number 6, which is the only --
 - A 96.
 - Q -- 96, which is the only agreement, even though it's unsigned, that we have that was sent from Brooktrails to Willits regarding using 23.62 percent, it says -- I think you said earlier it says that once the meters are repaired, the city will take the next 12 months, an average of the next 12 months, and use that percentage to retroactively adjust Brooktrails' bills?
 - A That's what this says.
 - Q That's what that letter says. And that's the only letter that we have anywhere from Brooktrails to Willits that discusses the 23.62 percent.
- A Okay.

So what I'm asking you is when in 2012 you 1 Q 2 thought the meters were fixed again did you take 12 months, average it, and retroactively credit or charge Brooktrails 3 based on that number? 4 5 Α No, this agreement was never signed. 6 Q Okay. And there's no other agreement that you 7 know of that was signed with regard to the 23.62 percent, right? 8 9 Not that I know of. Α You've never seen one, right? 10 0 11 Α I haven't seen one. 12 Okay. So -- and certainly this note where it Q 13 says it's a letter from the district to the city doesn't 14 refer to the February 1st letter, does it? Α 15 It doesn't appear to. 16 An agreement couldn't be formed by the city 17 saying, do you mind if we do this, right? That's just an offer, isn't it? 18 MR. BARTOLOTTA: Objection, calls for a legal 19 20 conclusion. It does. 21 THE COURT: Sustained. It's 22 argumentative as phrased as well. BY MR. O'BRIEN: 23 So the letter sent from Ross Walker to Mike 24 Chapman could not be considered the agreement that's 25 referred to in the invoice every year, correct? 26 27 MR. BARTOLOTTA: Objection, calls for a legal conclusion. 28

THE COURT: Sustained. 1 2 BY MR. O'BRIEN: Do you believe the February 1st letter from Ross 3 4 Walker to Mike Chapman is the letter that's referred to in the city's bill? 5 6 Α I don't know. 7 Q Well, let's look at the note, because you verify 8 this note every year when you sent the bill out, right? 9 Α I didn't verify the note. I saw that the note was there. I left it there because I made the assumption 10 that people knew what the note was in reference to. 11 12 Q So you would have assumed if your predecessor was 13 using best practices they would have verified that the 14 information they were putting on this bill was accurate, right? 15 16 Α Yes. 17 0 And if it wasn't accurate, it wouldn't have been a best practice, would it have? 18 19 Α No. 20 It would have been dishonest frankly, right? Q MR. BARTOLOTTA: Objection, argumentative. 21 22 THE COURT: It is. Sustained. BY MR. O'BRIEN: 23 24 Assuming that the Brooktrails bill -- excuse me -- the Brooktrails agreement that they sent back to the 25 26 city is the only agreement and that the city billed us based 27 on that agreement for the following 10 years, did you ever

think when the meters were fixed to take the next 12 months,

think about what the average was, and retroactively adjust 1 2 the bills? Α I would have no reason to do that. 3 THE CLERK: Marking Exhibit 344 for the record. 4 (Plaintiff's Exhibit 344 was 5 marked for identification.) 6 7 BY MR. O'BRIEN: I'm going to bring you this exhibit, and I'm 8 Q 9 going to look over shoulder because we only have one copy. I'm showing you now Exhibit 344, and it appears to be an 10 e-mail from you, correct? 11 12 Α Yes. To Mike Fallon. Who is Mike Fallon? 13 14 Α He was the interim manager for Brooktrails after Mike Chapman left. 15 And what were you trying to convey to Mike Fallon 16 17 in sending this e-mail? Α The meter readings at the plant and at the 18 Brooktrails meter for these three months. 19 20 Q And then there's a couple -- there's a couple attachments, and one of the attachments is a longer set of 21 22 meter readings, correct? Α 23 Yes. 24 And it appears that the meters started working again in August of 2011; isn't that right? 25 Α It looks like it. 26 27 And you have 12 months of meter readings there, 28 correct?

```
Α
 1
                August to July.
 2
                12 months, right?
 3
          Α
                Yes.
                So if you wanted to, and if you wanted to try to
 4
 5
     comply with the letter that's Exhibit Number 96, you could
 6
     have taken Brooktrails' flow from those 12 months, and I'll
 7
     represent to you that's 19 percent, and retroactively
 8
     applied it to all those years you used 23.62 as a place
 9
     holder, couldn't you have?
                MR. BARTOLOTTA: Objection, calls for
10
11
     speculation, lacks foundation, argumentative.
12
                THE COURT:
                            It's overruled.
13
                And if you have the question in mind, you may
14
     answer it.
                THE WITNESS: Well, we're talking about something
15
16
     that was never agreed to by the parties, when we're looking
17
     at this fourth amendment about going back 10 years.
     my understanding that the parties had agreed to the 23.62
18
               I had never heard about going back 10 years and
19
     percent.
20
     adjusting the percentage. No one had ever brought that up
21
     to me.
     BY MR. O'BRIEN:
22
                Well, we've asked the city to bring in --
23
          Q
24
                MR. BARTOLOTTA: Is this a question?
     BY MR. O'BRIEN:
25
26
          Q
                Yeah, it is a question.
27
                We've asked the city to bring in as part of our
28
     request today a copy of this agreement that's referred to
```

```
every year in the invoice. And you didn't bring it with
 1
 2
     you, did you?
          Α
 3
                No.
          Q
                       And Ms. Moore didn't know where it was.
 4
                Okay.
 5
                MR. BARTOLOTTA: Your Honor --
 6
                MR. O'BRIEN: And, Counsel, you don't have it, do
 7
     you?
                                 Objection, and ask the side
 8
                MR. BARTOLOTTA:
 9
     comments not be allowed.
                THE COURT: Please just ask a question, not give
10
     a recapitulation of anyone else's testimony.
11
12
                MR. O'BRIEN:
                               I apologize, your Honor.
13
                MR. CROWLEY:
                              Your Honor, may we approach?
14
                THE COURT: No.
                                 Let's just move on, please.
     BY MR. O'BRIEN:
15
          Q
                Sure.
                       So you didn't bring it with you today,
16
17
     though, right?
          Α
18
                No.
19
          Q
                And you don't know if it even exists, correct?
20
          Α
                I don't know.
                You've never seen it?
21
          0
22
          Α
                I don't remember.
23
                The point of all this, I guess, is that we do
          Q
24
     have the meter readings for the following 12 months,
     correct; that if we wanted to we could make the adjustment
25
     as required by 96, correct?
26
27
          Α
                It's not required. As required.
28
          Q
                Well, assuming that agreement --
```

```
Α
                If you want, you could certainly do the
 1
 2
     mathematics if you chose to do the mathematics.
                Thank you. And you sent this to Mike Fallon,
 3
     right?
 4
                I believe so.
 5
          Α
 6
          Q
                To provide him with information about what was
 7
     going on at the plant, correct?
                To provide him with meter readings.
 8
          Α
 9
                And because he was entitled to it, correct,
     pursuant to the contract?
10
          Α
                I'd have to look at the contract to see what he
11
12
     was entitled to. It was an open communication we were
13
     trying to establish by providing the meter readings every
14
     month so that they could see them, we could see them,
     everybody knew what they were.
15
16
                And that's a true and correct copy of your
17
     e-mail, right?
          Α
                It appears to be.
18
                MR. O'BRIEN: I'd like to move that e-mail into
19
20
     evidence.
21
                MR. BARTOLOTTA: Your Honor, may we approach?
22
                THE COURT: Yes.
                (Counsel approached the bench.)
23
                MR. BARTOLOTTA: I have no objection to moving
24
     that into evidence.
25
                THE COURT: It will be received. That is what
26
     number again, Counsel?
27
28
                MR. BARTOLOTTA:
                                  344.
```

```
MR. O'BRIEN: He's right.
 1
                (Plaintiffs' Exhibit No. 344
 2
                 received into evidence.)
 3
     BY MR. O'BRIEN:
 4
                Did you also check the general journals in the
 5
          0
     administration account to make sure there weren't erroneous
 6
 7
     charges?
          Α
                I would have reviewed them, yes.
 8
 9
                Do you recall in our deposition we talked -- your
     deposition we talked about some rate studies that were done
10
     by the City of Willits?
11
12
          Α
                I don't remember.
                Do you recall the City of Willits employing
13
14
     outside people to do rate studies?
          Α
                They did.
15
                Okay. Do you know where -- if those rate studies
16
17
     were charged to the sewer administration fund and ultimately
     to Brooktrails?
18
                I would think they were. I would think the sewer
19
          Α
20
     fund would have had a share in that cost.
21
          0
                And really the sewer maintenance department
22
     should have gotten that cost, correct?
                Well, all of the sewer, the whole sewer
23
          Α
     department, the whole sewer fund.
24
                So the sewer rate studies didn't benefit
25
     Brooktrails, did they?
26
27
          Α
                No.
28
          Q
                Those were only to prepare rates for the City of
```

```
Willits customers, right?
 1
 2
          Α
                Right.
                So Brooktrails shouldn't be paying any share of
 3
     your rate studies, right?
 4
 5
          Α
                No, they shouldn't.
 6
          Q
                So if the rate studies ended up in the sewer
 7
     administration account, 70 percent of that would have gone
 8
     into the plant and Brooktrails would have paid 23.62 percent
     of that, right?
 9
          Α
                Yes.
10
11
          Q
                So they would have ended up paying part of
12
     the City of Willits rate studies?
13
          Α
                They would have.
14
          Q
                And that's wrong, right?
                I think that's true. I don't think they should
15
          Α
     pay for that.
16
17
          Q
                And if that happened, they should get a credit,
     right?
18
19
          Α
                Yes.
20
                Do you recall a rotary fan press?
          Q
21
                Yes.
          Α
22
          Q
                And we talked about in your deposition, the fact
     that a rotary fan press was purchased in 2008, do you recall
23
     that conversation?
24
25
          Α
                Yes.
                And Brooktrails was charged for it, and they paid
26
          Q
27
     that, right?
28
          Α
                It was on their schedule, so I think they did pay
```

998 for that. 1 2 0 And then ultimately you received grant funds, right? 3 4 Α Yes. 5 Q And you reimbursed Brooktrails? 6 Α I left before the billing statement was done for 7 that fiscal year, but I wrote a letter telling them that they had a credit due. 8 9 And we talked about that in the deposition that we hadn't received the credit yet but we knew we were due 10 11 it? 12 Α It would come with your 2013 and '14 audit and 13 billing statement. 14 Q And so the rotary fan press was part of the old plant, right? 15 Um, it was purchased before they started 16 17 constructing the second phase of the project. It was a piece of equipment that was needed before they started 18 19 building the project, but it was originally, I believe, 20 going to be a component of the new plant. It's just they needed it soon. 21 Q And they used it for the old plant until the new 22 plant came on line, right? 23

A Yes.

24

25

26

27

28

Q So the old plant had a rotary fan press and that same rotary fan press was used for the new plant, correct?

A Yes.

Q So if somebody showed us a picture of a shiny new

```
rotary fan press, and associated that with the new plant or
 1
 2
     some sort of upgrade to the new plant, well, that same exact
     press existed at the old plant too, right?
 3
                I don't know. I don't have that much information
 4
     on the piece of machinery. I only dealt with the dollars.
 5
 6
          Q
                There's also blowers at the plant now, right?
 7
          Α
                I think there is.
                Do you know what the blowers do?
 8
          Q
 9
                Not exactly.
          Α
                       Then I'm not going to ask you any more
10
          0
                Okay.
     questions about them then.
11
12
          Α
                They make a lot of noise.
                Do they? I haven't heard them.
13
          0
14
                There's another allocation on this bill, I
     believe, and that's the sewer engineering department,
15
     correct?
16
17
          Α
                Yes.
                And sewer engineering -- there are no sewer
18
          Q
     engineers, are there?
19
20
          Α
                In the world? In Brooktrails?
                We're going to meet some in this trial.
21
          0
                                                          There
22
     are sewer engineers. There are no sewer engineers that work
     for the City of Willits, correct?
23
                I don't think so.
24
          Α
                Okay. And so yet you still had a sewer
25
     engineering department, right?
26
27
          Α
                We had an engineering department -- yes, we did.
28
          Q
                You had a city engineering department and then a
```

sewer engineering department, right?

A We had an engineering department in the -- in each enterprise fund.

Q Okay. And you allocated money from the city engineering department to the fund engineering departments, correct?

A Yes.

Q Did you keep any records to verify how much time the city engineers were spending on each one of the funds?

A There would be time sheets, but we didn't do time studies on them, so I don't think we had records of their actual time spent on them.

Q Those time sheets don't actually show where the engineer was working, correct?

A No. He didn't keep track of his time on a day-to-day basis.

Q The sewer engineers -- so there's no way for us to verify this number 77,759. There's no way for to us verify whether or not the sewer fund was really receiving that quantity of benefit, right?

A I would say that's right.

Q Because no records were kept, right?

A Well, there's more than just salaries in there, there's other expenses too, but I don't know -- they kept records.

Q You didn't keep records of the payroll, though, right?

A The payroll was based on percentages that were

```
used in the budget.
 1
 2
                All right. But there's no specific records that
     support the percentages, right?
 3
                Not that I know of.
 4
 5
          Q
                       The sewer engineer is also billed in 2010
 6
     100 percent to the sewer plant, right?
 7
          Α
                Yes.
                And we talked about this in our deposition -- in
 8
          Q
 9
     your deposition, didn't we?
          Α
                Yes.
10
11
          Q
                And the sewer engineer spent time working on both
12
     the sewer plant and on the collection system, correct?
          Α
13
                Correct.
14
          Q
                And yet 100 percent of his time or their time or
     whoever they are's time was billed to the plant, right?
15
16
          Α
                Yes.
17
          Q
                And that's not right, is it?
          Α
                I think it's something that should have been
18
     reviewed.
19
20
          Q
                Do you think it's correct?
                I don't think it's correct.
          Α
21
22
          Q
                And you know it's correct, right? You know those
23
     engineers spent time on the collection system every year,
24
     right?
                I don't know really exactly what they did.
25
     know there was a lot of effort put into the building of that
26
27
     sewer treatment plant.
28
          Q
                And the sewer treatment plant is built now,
```

```
right?
 1
 2
                I think so.
                It was built when you left, wasn't it?
 3
          0
                I think it was.
                                  I think we did the notice of
 4
          Α
     completion prior to me leaving, but it was probably pretty
 5
     close to the same time.
 6
 7
          Q
                And yet both the 2013 and the 2014 bills to
     Brooktrails still have 100 percent of engineering going to
 8
 9
     the plant?
          Α
                I didn't do either one of those bills.
10
                Do you believe the city credited Brooktrails for
          Q
11
12
     the engineering that was incorrectly billed to the sewer
     fund?
13
                MR. BARTOLOTTA: Objection, calls for a legal
14
     conclusion.
15
16
                THE COURT: No, that's overruled.
17
                If you have an opinion, I would permit you to
     give it.
18
19
                THE WITNESS:
                               I think they should get a credit
20
     back for a portion of the engineering costs, yes.
     BY MR. O'BRIEN:
21
22
          Q
                And you don't know what that portion would be,
     right?
23
24
          Α
                No.
                And you don't know that there was any records
25
          Q
     that would tell us what that portion should be, right?
26
27
          Α
                That's right.
28
          Q
                And so there's no way for us to come up with what
```

percentage we're owed back, correct?

A I don't know. I just think it's something that the parties should have discussed and reviewed and come up with a method to keep track of things if it was an issue.

Q Well, we're here today, obviously, and we have these overbillings or what we contend are overbillings and we need to try to figure it out, and you were in charge of the books and records or at least of the departments during --

MR. BARTOLOTTA: Objection, your Honor, there's no question.

MR. O'BRIEN: There is a question. I promise there's a question.

THE COURT: Again, without recapitulation of the witnesses' former testimony or of other evidence, please just go straight forward with a question.

BY MR. O'BRIEN:

Q You were in charge of the books and records with 2008 to 2013 for the finance department, correct?

A Yes.

Q And you would be probably the person that would know the most about whether or not there's any records that we could find to try to figure out which part of engineering Brooktrails owes and what part they don't owe, correct?

A I think you could ask the engineering department what records they have.

Q And they might have timecards or some other records that they might have that should show us that?

```
Α
                They might.
 1
 2
          0
                Anybody else that you can think of?
          Α
                Not offhand.
 3
                So if they don't have records, then there would
 4
          Q
 5
     be no way for us to go backwards and figure it out, right?
 6
          Α
                I don't know if there would be a way to do that
 7
     or not.
                Hopefully we can figure out going forward,
 8
          Q
 9
     correct?
          Α
                That would be nice.
10
                So as we look back at this bill, at this point we
11
          Q
12
     can't find it, but we don't know whether or not number 4
     note is correct, right?
13
14
          Α
                I don't know.
                We know that the engineering charge is incorrect,
15
          Q
     right?
16
17
          Α
                Yes.
          Q
                We know that the administration charge is at
18
     least partially incorrect as well, right, because it has the
19
20
     utility billing clerk in there?
21
          Α
                Yes.
22
          0
                And we also know that the 23.62 percent is not
     right because there was no meters, right?
23
                There was no meters; that's true.
24
          Α
                And so the only thing at this point we haven't
25
     talked about and that we don't know is incorrect is the
26
27
     operations costs itself, right?
```

Repeat that question for me, please.

28

Α

- Q The only item that Brooktrails was billed -- Brooktrails was billed part of the operations costs, right?
 - A Yes.

- Q Part of the administration costs, 70 percent, right?
 - A Yes.
 - Q 100 percent of the engineering, right?
 - A Yes.
- Q And they were supposed to be billed based on a ratio of the actual flow between their meter and the sewer plant, right?
 - A Yes.
- Q So of the one, two, three, four items that make up Brooktrails' bill, we know as we stand here today in this courtroom three of those items are actually incorrect, right, on this bill?
- A I don't know if "incorrect" is the right word.

 At least for that percentage. Because, like I said, we -- I believed for many years that that percentage was agreed to, so to me that's not incorrect. I think there are some justifiable adjustments that should be made to administration and engineering for sure, but I don't know about -- I don't know what you could do about the percentage. My belief was that it was agreed to.
- Q In your understanding of the agreement between these two parties, did you understand that the contract between Brooktrails and Willits could only be amended in writing and with a resolution of both public entities?

```
MR. BARTOLOTTA: Objection, calls for a legal
 1
 2
     conclusion.
                THE COURT: It does, as to her understanding and
 3
     its relevance, so sustained on both bases.
 4
     BY MR. O'BRIEN:
 5
 6
          Q
                As CEO of the City of Willits, do you have -- as
 7
     CEO -- or you said city manager is the CEO of the city,
     right?
 8
 9
          Α
                Yes.
                CFO.
                      I'm sorry. You're the city finance
10
          0
11
     director.
12
                As the city finance director, do you have an
     understanding of how the City of Willits can enter into or
13
     amend a contract?
14
          Α
15
                Yes.
                And is that done by a resolution of the City
16
          0
17
     Council?
          Α
                Normally.
18
                And do you know -- if that's how the previous
19
          Q
20
     amendments to the contracts between Brooktrails and Willits
     had occurred?
21
22
          Α
                I think so.
                So is it your understanding that the only way to
23
     amend the contract between Brooktrails and Willits was for
24
     the City Council and the Brooktrails Township to pass
25
     resolutions?
26
27
                MR. BARTOLOTTA: Objection, calls for a legal
     conclusion.
28
```

```
THE COURT:
                            It does, sustained.
 1
 2
     BY MR. O'BRIEN:
                Have you ever seen any resolution, either by
 3
     Brooktrails or by the City of Willits, which confirms an
 4
 5
     amendment to the contract allowing Willits to bill on a flat
 6
     rate of 23.62 percent?
 7
          Α
                I haven't seen one, no.
                Have you ever heard of one?
 8
          Q
 9
          Α
                No.
                So putting aside the 23.62 percent for right now,
10
     we're left with three dollar figures that were billed to
11
     Brooktrails, right?
12
                Three dollar figures?
13
          Α
14
          Q
                Engineering, administration and operations,
     right?
15
16
          Α
                Okay, yes.
17
          Q
                And two of them are either -- are somewhat
     incorrect, right?
18
19
          Α
                Yes.
20
          Q
                Okay.
21
                THE CLERK: Marking 345 for the record.
                  (Plaintiff's Exhibit 345 was
22
                  marked for identification.)
23
     BY MR. O'BRIEN:
24
                Ms. Cavalleri, I've just given you what's marked
25
     as Plaintiff's Exhibit 345, and I understand this to be a
26
27
     worksheet that was used by the City of Willits to do that
28
     city-wide overhead allocation that we talked about earlier,
```

```
prior to Matrix; is that right?
 1
 2
                Yeah, this was the formula.
                And if we look at this formula, and I'll -- and
 3
 4
     you continued to use this formula until you hired Matrix,
 5
     correct?
 6
          Α
                Yes.
 7
          Q
                And it was used backwards for a number of years
     as well, correct?
 8
 9
          Α
                I don't know what you mean.
                MR. BARTOLOTTA: Objection, vaque.
10
     BY MR. O'BRIEN:
11
12
          Q
                And also you probably weren't there, so you
     wouldn't know. I'll withdraw the question.
13
14
                The idea of this allocation was to take the city
     administration costs and allocate them to the funds; is that
15
16
     right?
17
          Α
                Yes.
                And ultimately the allocations would then appear
18
          Q
     in the audits and in the bills and be billed to Brooktrails,
19
20
     correct?
21
          Α
                Yes.
22
          Q
                Part of them?
                Part of them.
23
          Α
                And the idea, if I understand this type of
24
     city-wide allocation, is you're trying to take the city
25
     services from the general fund, right?
26
27
          Α
                Yes.
                And what do those include?
28
          Q
```

Α Um, City Council, city general administration, 1 2 finance and accounting, city attorney, personnel, elections and planning and code enforcement. 3 So prior to Matrix, those parts of the general 4 5 fund you wanted to split out across the rest of the city's business, right? 6 7 Α Yes. Because theoretically the rest of the city's 8 Q 9 operations are benefitting from those services, right? Α 10 Yes. Q And then you hired Matrix, and they did it a 11 12 little different, correct? 13 Α Correct. 14 Q Much more comprehensive, I quess, right? Yes. 15 Α 16 So prior to Matrix, looks like what you did was Q 17 you took the budgets -- you took the overall number of administration you had to allocate, correct; in this case, 18 \$837,029, right? 19 20 Α Yes. And then you figured out what percentage of the 21 Q 22 total city budget each fund or department had, right? Α 23 Yes. 24 And then you spread out the \$837,000 based on the percentage that each operation had, right? 25 Yeah, it was based on the revenues in the fund. 26 Α 27 Q If you'll turn to page 2. 28 Α Um, I kind of need to -- well, I'm not sure this

example that you've given me, I'm not sure where these numbers flow into the financial statements or budgets. So I don't know if this exact calculation was used or if this is just an example of the formula. I don't know.

- Q So you're not sure if this is the actual overhead allocation?
 - A Exactly, yeah.
- Q Okay. And we can bring worksheets and audits back at another time on Tuesday and talk more about the details. But the idea of this worksheet, if it were the worksheet, is that it would spread out those city-wide dollars to the appropriate funds, right?
 - A Yes.

- Q And rather than looking at the spreadsheet, we'll talk generally about that, when you're taking those items that we talked -- that you just talked about: City Council, general admin, finance, city attorney, personnel, elections, and I think you said planning and code, right?
 - A Yep.
- Q When you combine that and come up with a number, you should be hitting -- strike that -- you should be allocating to all of the other departments in the city, right?
- A Yes.
- Q Okay. One of the big departments in the city is the police department, right?
- 27 A Yes.
- Q And they have a large portion of the city budget,

1 correct? 2 Α Yes. 0 Another one would be the swimming pool, right? 3 4 Α Oh, they don't have much of a budget for the 5 swimming pool. It's only open a couple months a year. 6 Q We see it right here their budget is 50,000 a 7 year? Yeah, it's not much. 8 Α 9 Q It's not much, but they should be getting something, right? 10 Α 11 Sure. 12 Q Okay. And the parks should get some admin too, 13 right? 14 Α Yeah. So the idea is if police and parks and the 15 Q 16 swimming pool and all the other, what I'll call general fund 17 operations, if they get their fair share, then you can spread out the remainder across the enterprise funds, right; 18 19 sewer, water, airport, those kind of things, right? 20 Α The remainder. Yeah. Okay. I just --Okay. that's why I'm having a problem with looking at this, 21 22 because my recollection is that 30 percent of those overhead costs remained in the general fund and 70 percent were 23 24 spread out to the enterprise funds. That's how you did it when you did it? 25 Q That's how I did it. 26 Α 27 And I think I have one of your allocations to Q

28

show you.

Α So I don't know if this is a budget worksheet or 1 2 what. I don't know what this is. What does it say at the top? What does AUP mean? 3 Oh, agreed-upon procedures. June 30, '08, 4 overhead allocation. 5 6 Q Right. And you didn't do this overhead 7 allocation, right? I don't know. I don't remember. 8 Α 9 Q Okay. But --I don't know where it came from, so I don't know 10 Α if I did it or not. I did a lot. I just don't remember 11 12 everything. 0 13 We obtained all these documents from the city, 14 but your understanding of overhead allocations is that something like 30 percent, which you just said you used, 15 16 would go to the police department and whatnot, correct? 17 It would stay in the general fund and not get spread to the enterprise funds. 18 And what's troubling you about this allocation is 19 Q 20 that 100 percent of the dollars are being only given to the special funds, correct? 21 22 Α Yes. And nothing is given to the police department, 23 Q 24 for example? Well, nothing remained in the general fund. 25 didn't allocate the costs to the general fund departments. 26 27 We simply just didn't spread it out to the enterprise funds.

We left it in those departments that it originated in:

```
Administration, city clerk or, you know, general admin,
 1
 2
              We just left it there. We didn't put it into the
    other general fund departments when we did the math.
 3
                So if this is an allocation for 2008 for
 4
 5
    overhead, it's wrong; is that correct?
         Α
 6
                There's no right or wrong. It's just -- it's an
 7
    estimate.
                There's different ways to come up with estimates
    to allocate costs. There's no right or wrong. It's: Does
 8
 9
     it make sense?
                    Is it a logical way to spread the costs or
     is it not?
10
                Now, if you're saying the general fund should
11
12
    have retained some of those expenses, I agree with that
13
     statement.
14
          Q
                It would not comply with GAAP, it would not
     comply with best practices. It would be an improper way of
15
     allocating city-wide administration if you don't allocate to
16
17
    general --
                MR. BARTOLOTTA: Objection, your Honor.
18
    BY MR. O'BRIEN:
19
20
          Q
                -- to general fund services, right?
                MR. BARTOLOTTA: Argumentative.
21
22
                THE COURT: Sustained.
    BY MR. O'BRIEN:
23
24
                It wouldn't be correct to not give the police
    department. Strike that. That's a double negative.
25
    object to it.
26
                It would be incorrect to not allocate to the
```

police department, correct? Allocate admin to the police

27

1014 1 department, correct? 2 There's no right or wrong. There's no incorrect There's no GAAP statement that tells you how to 3 make the estimate. 4 Well --5 Q 6 Α There's no best practice that gives you the 7 instructions on how to do it. There is a federal quideline called OMB-87, which we've talked about, but there's no set 8 9 rules on how to do this. Well, OMB-87 is a set rule, correct? 10 0 Α Well, it is if you're working with federal funded 11 12 grant or state grant programs, then you need to use the 0887 13 rules. 14 Q And the City of Willits works with federal agreement and federal bargaining programs, don't they? 15 16 Α They do now. 17 Q So the City of Willits has to comply with OMB-87, correct? 18 I don't know if we have to comply with OMB-87 or 19 Α 20 not. When you say we --21 Q 22 Α Even --THE COURT REPORTER: 23 Whoa, whoa. Everybody's at

MR. O'BRIEN: Is this a good time to break? It's a good time for us.

THE COURT: Why don't we clarify that last question and answer.

24

27

28

once.

BY MR. O'BRIEN: 1 2 I think I just said, when you say "you," you mean Willits, not Cloverdale, correct? 3 Yes, I mean Willits. 4 5 0 That was all. 6 THE COURT: All right. With that, ladies and 7 gentlemen, we will take our weekend recess at this time. 8 Please remember the admonition not to form or express any 9 opinion about the case, talk to anyone about it, let anyone read anything about at this time and not use the Internet 10 for any purpose related to it. 11 12 We should be able to start with you right on Tuesday morning, which is the 24th of March at 8:30. And 13 14 please try to be prompt. We do need to start right on time. 15 I will do everything I can to keep faith with you that we're all ready to go, but we need to have everybody here. 16 17 So we'll see you back March 24th, 8:30. good weekend. 18 19 (Jury leaves the courtroom.) 20 MR. O'BRIEN: Can we talk about one thing very quickly? 21 22 THE COURT: Does this need to be on the record? 23 MR. O'BRIEN: It probably should be. 24 THE COURT: Okay. We asked in our notice to appear 25 MR. O'BRIEN:

MR. O'BRIEN: We asked in our notice to appear for Adrienne Moore to bring the letter, the February 1st letter, if it exists. She came here this morning and she hadn't been shown the notice to appear such that she could

26

27

respond to questions about that.

Counsel and I met and conferred outside, and he said it doesn't exist, the letter doesn't exist. And I said, well, we need to get that on the record with the jury.

Can you please inform Joanne Cavalleri that the letter doesn't exist so I can ask her that question. And you saw what happened when I asked her the question. So we either need to bring Adrienne Moore back to comply with her notice to appear, or we need a statement on the record to the jury that the letter doesn't exist, because it's been asked for in many different ways from the city, and I don't even know what --

MR. BARTOLOTTA: And we've never produced it because it doesn't exist.

MR. CROWLEY: And alls we want, your Honor, is to clarify that when Adrienne Moore testified, she said, "I seem to recall seeing it," or words that effect.

MR. O'BRIEN: That's correct.

MR. CROWLEY: And so all we want, and I think there's a stipulation between the parties, that the letter referenced in that footnote does not exist.

MR. BARTOLOTTA: I think that's accurate, your Honor.

THE COURT: All right. I will permit that stipulation to be presented to the jury in that fashion then.

MR. CROWLEY: We can prepare it or the Court can just say --

THE COURT: Why don't you put it in the language that you all agree to, and then we'll look at that Tuesday morning. MR. O'BRIEN: Have a great weekend. THE COURT: You too. (Whereupon the proceedings in this matter were concluded.)

1	STATE OF CALIFORNIA)
2	COUNTY OF SONOMA)
3	
4	
5	CERTIFICATE OF OFFICIAL REPORTER
6	
7	
8	I, BARRIE L. HART, C.S.R. #6954, hereby certify:
9	THAT on Friday, March 20, 2015, at the hour of
10	8:30 a.m. thereof, I reported in shorthand writing the
11	proceeding had in the matter of Brooktrails Township versus
12	City of Willits, No. SCV-253175.
13	THAT I thereafter caused my said shorthand
14	writing to be transcribed into longhand typewriting.
15	THAT the foregoing pages 846-904 and 971 through
16	1017 constitute and are a full, true, correct and accurate
17	transcription of my said shorthand writing and a correct and
18	verbatim record of the proceedings so had and taken, as
19	aforesaid.
20	DATED this 21st day of March, 2015.
21	
22	
23	BARRIE L. HART, CSR 6954
24	Dimetric Et inner, Obit 0501
25	
26	
27	
28	

REPORTER'S CERTIFICATE COUNTY OF SONOMA SS: STATE OF CALIFORNIA I, Malinda K. Hentz, an Official Court Reporter of the Superior Court of the State of California, County of Sonoma, do hereby certify that I correctly reported the within-entitled matter and that the foregoing is a full, true and correct transcript of my shorthand notes of the testimony and other oral proceedings had in the said matter. Dated this 21th day of March, 2015 at Santa Rosa, California. Malinda K. Hentz, CSR No. 12393